# **2012 CHALKY FIRE**

# BURNED AREA EMERGENCY RESPONSE PLAN

## NORTHERN CHEYENNE INDIAN RESERVATION BUREAU OF INDIAN AFFAIRS



LAME DEER, MONTANA AUGUST 2012

Bureau of Indian Affairs BAER TEAM



## 2012 CHALKY FIRE

AGENCY/UNIT:	Bureau of Indian Affairs Northern Cheyenne Tribe
LOCATION:	Lame Deer, Montana
DATE:	August 18, 2012
PREPARED BY:	Burned Area Emergency Response Team (Martinez)



Lame Deer, MT

Submitted By:

Darryl Martinez, BAER Team Leader, BIA – NIFC, Albuquerque, NM

## 2012 CHALKY FIRE

## REVIEW AND APPROVAL -- BUREAU OF INDIAN AFFAIRS

#### I. EMERGENCY STABLIZATION PLAN APPROVAL

□ Approve

Explanation for Revision or Disapproval:

- □ Approve with Revision
- Disapproved

Norma Gourneau, Superintendent, Northern Cheyenne Agency, BIA

Date

#### I. EMERGENCY STABLIZATION PLAN CONCURRANCE

□ Concur

Explanation for Revision or Disapproval:

- □ Concur with Revision
- □ Disapproved

Edward Parisian, Regional Director, Rocky Mountain Region, BIA

Date

## **II. EMERGENCY STABILIZATION PLAN CONCURRANCE**

- □ Concur
- Concur with Revision
- Disapproved

Explanation for Revision or Disapproval:

Lyle Carlile, Director, Branch of Wildland Fire Management, BIA

Date

ii

## 2012 CHALKY FIRE

## REVIEW AND APPROVAL -- BUREAU OF INDIAN AFFAIRS

#### I. BURNED AREA REHABILITATION PLAN APPROVAL

□ Approve

Explanation for Revision or Disapproval:

- □ Approve with Revision
- Disapproved

Norma Gourneau, Superintendent, Northern Cheyenne Agency, BIA

Date

#### I. BURNED AREA REHABILITATION PLAN CONCURRANCE

□ Concur

Explanation for Revision or Disapproval:

- □ Concur with Revision
- Disapproved

Edward Parisian, Regional Director, Rocky Mountain Region, BIA

Date

## **II. BURNED AREA REHABILITATION PLAN CONCURRANCE**

- □ Concur
- □ Concur with Revision
- Disapproved

Explanation for Revision or Disapproval:

Lyle Carlile, Director, Branch of Wildland Fire Management, BIA

Date

## 2012 CHALKY FIRE

## TABLE OF CONTENTS

PLAN APPROVALS	i
TABLE OF CONTENTS	۷

PART	Α-	FIRE LOCATION AND BACKGROUND INFORMATION	1
		NATURE OF PLAN, STABILIZATION OBJECTIVES	
PART	- C	TEAM ORGANIZATION, RESOURCE ADVISORS, CONSULTATIONS	2
		TREATMENT COSTS BY AGENCY & FIRE	
PART	Е-	SUMMARY OF STABILIZATION ACTIVITIES: BIA	7
PART	F -	SPECIFICATIONS:	9

## **BIA – NORTHERN CHEYENNE AGENCY- SPECIFICATIONS**

EMERGENCY S	TABLIZATION	9
<ol> <li>IMPLEMEN</li> <li>INVASIVE \$</li> <li>INVASIVE \$</li> <li>GRADE DIF</li> <li>STORM PA</li> </ol>	PARATION	13 17 19 21 23
BURN AREA RI	EHABILITATION (BAR)	27
1. REFOREST 2 CONTINUO	ATION US FOREST INVENTORY PLOTS	29 31
APPENDIX I R	ESOURCE ASSESSMENTS	33
	T AND VEGETATION RAL RESOURCE	45 51
APPENDIX II	ENVIRONMENTALCOMPLIANCE	69
APPENDIX III	PHOTO DOCUMENTATION	77
APPENDIX IV	MAPS	87

## 2012 CHALKY FIRE

## PART A FIRE LOCATION AND BACKGROUND INFORMATION

Fire Name	CHALKY	Date Controlled	UNKNOWN
Fire Number	MT-CRA-000101	Jurisdiction	Acres
Agency Unit	Northern Cheyenne	BIA	13,763
Region	Rocky Mountain		
State Montana			
County	Rosebud / Bighorn		
Ignition Date/Manner	August 2,2012 / Lightning		
Zone			
Date Contained	UNKNOWN	TOTAL ACRES	13,763

## PART B NATURE OF PLAN

I. Type of Plan (check one box below)

	Short-term Emergency Stabilization Plan					
	Long-term Rehabilitation					
$\checkmark$	Both Long and Short-term Rehabilitation					

## II. Type of Action (Check One box below)

√	Initial Submission
	Updating Or Revising The Initial Submission
	Supplying Information For Accomplishment To Date On Work Underway
	Different Phase Of Project Plan
	Final Report (To Comply With The Closure Of The EFR Account)

## EMERGENCY STABILIZATION OBJECTIVES

- Determine need for and to prescribe and implement emergency treatments
- Minimize Threats to Human Life, Safety, and Property
- Identify Threats to Critical Cultural & Natural Resources
- Promptly Stabilize and Prevent Unacceptable Degradation to Resources

## INTERAGENCY BURNED AREA EMERGENCY RESPONSE PLAN

## 2012 CHALKY FIRE

## PART C - TEAM ORGANIZATION

## BAER TEAM MEMBERS

POSITION	TEAM MEMBER / AFFILIATION
Team Leader	Darryl Martinez, BIA
Forestry / Vegetation	Eric Rhodenbaugh, BIA Bruce Card, BIA_AD
Hydrologist	Becky Biglow, USFS
Cultural Resources	Dan Hall, BIA Justin Moschelle, BIA
GIS	Luther Arizana, BIA Kevin Nelstead, BIA
Documentation	Wayne Waquiu, BIA Juliette Nabahe, BIA
Environmental Compliance	Juliette Nabahe, BIA
Wildlife Biologist	Daniel Rasmussen, BIA

**<u>Resource Advisors</u>**: (Note: Resource Advisors are individuals who assisted the BAER Team with the preparation of this plan. See the <u>consultations</u> Section of this plan for a full list of agencies and individuals who were consulted or otherwise contributed to the development of this plan.

Name	Affiliation	Specialty
Conrad Fisher	Northern Cheyenne Tribe	ТНРО
Eddie WhiteDirt	Northern Cheyenne Tribe	ТНРО
Arlie Harris	Northern Cheyenne Tribe	ТНРО
Julian Hywalker	Northern Cheyenne Tribe	Student Trainee

## **CONSULTATIONS**

\*\*\* SEE INDIVIDUAL RESOURCE ASSESSMENTS APPENDIX I, SECTION V, CONSULTATIONS

## PART D TREATMENT COSTS BY AGENCY AND FIRE

## CHALKY FIRE

AGENCY	TREATMENT	TOTAL
BIA	EMERGENCY STABILIZATION	
1	Plan Preparation	\$41,896
2	Implementation Leader	\$12,000
3	Invasive Species Monitoring	\$5,403
4	Invasive Species Treatment	\$31,135
5	Grade Dip Installation	\$19,695
6	Storm Patrol	\$24,970
7	Cultural Site Stabilization	\$1,491
<b>BIA TOTAL</b>		\$136,590
BIA	BURNED AREA REHAB (BAR)	
1	Reforestation	\$813,895
2	Continuous Forest Inventory Plots	\$6660
<b>BIA TOTAL</b>		\$820,555

## 2012 CHALKY FIRE

## BURNED AREA EMERGENCY RESPONSE PLAN

## **EMERGENCY STABILIZATION (ES) SPECIFICATION**

## PART E – SUMMARY OF ACTIVITIES – COST SUMMARY TABLE – BUREAU OF INDIAN AFFAIRS

TREATMENT SPECIFICATION	NFPORS CAT.	UNIT	UNIT COST	# OF UNITS	2012	Fis 2013	cal Year 2014	2015	SPECIFICATION TOTAL
Northern Chavenne Areney					2012	2013	2014	2015	
Northern Cheyenne Agency									
1. Plan Preparation	Planning – ES/BAER Plan	Plan			\$41,896				\$41,896
2. Implementation Leader	Administration				\$3,000	\$6,000	\$6,000		\$12,000
3. Invasive Species Monitoring	Monitoring	Acre				\$1,801	\$1,801	\$1,801	\$5,403
4. Invasive Species Treatment	Invasive Species	Acre				\$31,135			\$31,135
5. Installing Grade Dips	Roads	Miles			\$9,847	\$9,848			\$19,695
6. Storm Patrol	Roads				\$11,841	\$13,129			\$24,970
7. Cultural Site Stabilization	Heritage Resources				\$1,491				\$1,491
TOTAL									\$136,590

## 2012 CHALKY FIRE

## BURNED AREA EMERGENCY RESPONSE PLAN

## BURN AREA REHABILITATION (BAR) SPECIFICATION

## PART E – SUMMARY OF ACTIVITIES – COST SUMMARY TABLE – BUREAU OF INDIAN AFFAIRS

TREATMENT SPECIFICATION			UNIT UNIT COST	# OF UNITS	Fiscal Year				SPECIFICATION
	NFPORS CAT.	IFPORS CAT.			2012	2013	2014	2015	TOTAL
Northern Cheyenne Agency									
1. Reforestation	Reforestation	Acres				\$271,298	\$271,298	\$271,298	\$813,895
2. Continuous Forest Inventory Plots	Assessment	Plots				\$6,660			\$6,660
TOTAL									\$820,555

2012 CHALKY FIRE

## PART F EMERGENCY AND B.A.R. STABLIZATION SPECIFICATIONS

## BUREAU OF INDIAN AFFAIRS – NORTHERN CHEYENNE AGENCY



August 2, 2012

## PART F - INDIVIDUAL SPECIFICATION

TREATMENT/ACTIVITY		Part E,	
NAME	BIA Emergency Stabilization and Burned Area Rehabilitation (BAR) Plan Preparation	BIA SPEC #	ES-1
NFPORS TREATMENT	Planning – ES/BAR BAER Plan	FISCAL YEAR(S)	
CATEGORY*	Flathing - E3/BAR BAER Flat	(list each year):	FY 2012
NFPORS TREATMENT		WUI? Y/N	
TYPE *	Planning – Plan Preparation		N/A
IMPACTED		IMPACTED T&E	
COMMUNITIES AT RISK	Lame Deer, MT	SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

#### Number and Describe Each Task:

- A. General Description:
- Preparation of the Emergency Stabilization and BAR Plan for lands impacted by the Chalky Fire.
- B. Location/(Suitable) Sites:
- Bureau of Indian Affairs, Northern Cheyenne Agency lands impacted by the Chalky Fire consisting of 13,763 acres.
- C. Design/Construction Specifications:
  - 1. Conduct a detailed assessment of post fire threats to life, property and critical cultural and natural resources and mitigate impacts to the extent possible.
  - 2. Write Emergency Stabilization and Burned Area Rehabilitation treatment specifications based on ground reconnaissance, and consultations with local specialists. Treatments must meet objectives of approved land management plans.
  - 3. Write resource assessments justifying treatments, identifying issues, observations, findings, and recommendations.
  - 4. Prepare GIS maps for ESR planning, implementation and presentation.
  - 5. Produce multiple hard copies of the plan for distribution, as well as digital copies.
  - 6. Submit plan and documentation to the Agency Superintendent and Tribal President.
- D. Purpose of Treatment Specifications:

The purpose is to prepare a comprehensive ES and BAR plan to manage or mitigate the fire impacts in order to protect life and property and protect cultural and natural resources. Emergency stabilization actions will be based on a plan developed immediately post-fire.

E. Treatment Effectiveness Monitoring Proposed: The plan details monitoring for treatment effectiveness as prescribed in each treatment specification. Accomplishment reports will be prepared to document the treatment monitoring.

#### LABOR, MATERIALS AND OTHER COSTS:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	COST / ITEM
Forestry:	\$6,913
Cultural	\$6,660
Wildlife:	\$5,372
Documentation:	\$6,077
GIS:	\$4,978
Enviro:	\$4,659
TOTAL PERSONNEL SERVICE COST	\$34,659
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	COST / ITEM
Toto: Taronacco require whiten Justinoation that demonstrates cost schemes over reasing or renting.	\$
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	COST / ITEM
	\$
TOTAL MATERIALS AND SUPPLY COST	\$
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	COST / ITEM
Lodging and Per Diem:	\$4,428
Rental Vehicle Costs	\$186
Airline: Roundtrip flights (variable)	\$1948
TOTAL TRAVEL COST	\$6,562

CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):				
GPO Plan Printing (15 plans)	\$675			
TOTAL CONTRACT COST	\$675			

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
FY12	8-08-2012	8-19-2012	F, C	Plan			\$41,896
	TOTAL						

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1.	Estimate obtained from 2-3 independent contractual sources.	
2.	Documented cost figures from similar project work obtained from local agency sources.	Р
3.	Estimate supported by cost guides from independent sources or other federal agencies	
4.	Estimates based upon government wage rates and material cost.	E, M, T
5.	No cost estimate required - cost charged to Fire Suppression Account	

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

List Relevant Documentation and Cross-Reference Location within the Accomplishment Report..

See Plan Preparation Cost Accounting Table in Supporting Documents

TREATMENT/ACTIVITY NAME	Implementation Leader	PART E BIA Spec #	ES_2
NFPORS TREATMENT CATEGORY*	Administration	FISCAL YEAR(S) (list each year):	2012, 2013, 2014
NFPORS TREATMENT TYPE *	Contract Administration	WUI? Y/N	
IMPACTED COMMUNITIES AT RISK		IMPACTED T&E SPECIES	

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

**A. General Description:** The Implementation Leader will coordinate and direct all aspects of the Emergency Stabilization plan.

**B.** Location/(Suitable) Sites: Bureau of Indian Affairs, Northern Cheyenne Indian Reservation lands impacted by the Chalky Fire .

#### C. Design/Construction Specifications:

1. Appoint, hire or contract a qualified Implementation Leader. Qualifications include adequate training and/or experience in engineering, forestry, or other natural resource related fields pertinent to the emergency stabilization work to be performed.

2. In accordance with ethical guidelines set forth in federal regulations, the Implementation Leader shall have no vested interest or relationship, perceived or actual, in any hiring, contracting or procurement associated with emergency stabilization work to be performed.

3. The Implementation Leader will coordinate and direct the completion of all activities specified in the Emergency Stabilization plan, including implementation of treatment specifications and activities, preparation of commercial and self determination contract packages, documentation of treatments installed, tracking of allocated funds and expenditures, preparation of annual and final accomplishment reports, development of supplemental requests for funding, ensuring the completion of all approved treatments, and coordination with the Northern Cheyenne Agency, Tribe, and other involved parties. A more detailed description of Implementation Leader responsibilities is included in the attached Implementation Leader Scope of Work.

**D.** Purpose of Treatment Specifications (relate to damage/change caused by fire): The Implementation Leader is necessary to ensure the work specified in the Emergency Stabilization plan is completed in a timely and professional manner, and adequate accountability of treatment effectiveness and funding expenditures is maintained and documented. Administrative support is necessary to provide procurement, contracting, and record keeping, and other administrative support to the Implementation Leader.

E. Treatment consistent with Agency Land Management Plan (identify which plan): Not applicable

**F. Treatment Effectiveness Monitoring Proposed:** The Northern Cheyenne Tribe and/or Regional BAER Coordinator will monitor Implementation Leader performance to ensure specified projects are successfully completed on time and within budget, including any projects incorporated by approved plan amendments.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item):				
Do not include contract personnel costs here (see contractor services below).				
FY12 Implementation Team Leader (GS-9 equiv. @ \$300/day x 10 days)	\$3,000			
FY13 Implementation Team Leader (GS-9 equiv. @ \$300/day x 20 days)	\$6,000			
FY14 Implementation Team Leader (GS-9 equiv. @ \$300/day x 10 days)	\$3,000			
TOTAL PERSONNEL SERVICE COST	\$12,000			

	n): Note: Purchases re	SE AND/OR RENT (Item ( quire written justificatio					
		TOTAL EQU	JIPMENT P	URCHASE, LEAS	E OR RE	NTAL COST	
MATERIA	ALS AND SUPPLIES (It	em @ Cost/Each X Quar	ntity X #Fis	cal Years = Cost/	ltem):		
			тс	TAL MATERIALS	AND SU	PPLY COST	
TRAVEL	COST (Personnel or E	quipment @ Rate X Rou	nd Trips X	#Fiscal Years =	Cost/Iten	ו):	
				Т	OTAL TR	AVEL COST	
CONTRA	CT COST (Labor or Ec	uipment @ Cost/Hour X	#Hours X	#Fiscal Years = 0	Cost/Item	):	
		naterial, supplies, equipme ance with the Project Impl				perform	
							\$
				ТОТА		RACT COST	\$
FISCAL YEAR							
FY 12	8/15/12	9/30/12	S	Implementation		1	\$3,000
FY 13	10/1/12	9/30/13	S	Implementation		1	\$6,000
FY 14	10/1/13	9/30/14	S	Implementation		1	\$3,000
						TOTAL	\$12,000

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

### SOURCE OF COST ESTIMATE

1.	Estimate obtained from 2-3 independent contractual sources.	
2.	Documented cost figures from similar project work obtained from local agency sources.	
3.	Estimate supported by cost guides from independent sources or other federal agencies	E
4.	Estimates based upon government wage rates and material cost.	Р
5.	No cost estimate required - cost charged to Fire Suppression Account	

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Implementation Leader Scope of Work (Attached).

#### Chalky Burned Area Emergency Response Plan

The Implementation Leader is responsible for ensuring the work specified in the Emergency Stabilization plan is completed in a timely and professional manner, and tracking and documenting treatment effectiveness and funding expenditures. Qualifications include adequate training and/or experience in engineering, forestry, or other natural resource related fields pertinent to the emergency stabilization work to be performed. In accordance with ethical guidelines set forth in federal regulations, the Implementation Leader shall have no vested interest or relationship, perceived or actual, in any hiring, contracting or procurement associated with emergency stabilization work to be performed.

The Implementation Leader will coordinate all aspects of emergency stabilization and rehabilitation work approved in the Chalky Fire Burned Area Emergency Response Plan including the implementation of treatment specifications and activities, preparation of commercial contract packages, documentation of treatments installed, maintaining financial tracking of costs, reporting rehabilitation progress, submitting supplemental requests for funding, ensuring the completion of all approved treatments, and coordinating with the Northern Cheyenne Agency, Northern Cheyenne Tribe, and other impacted parties.

The Implementation Leader will coordinate on-the-ground implementation of treatments including site orientation of contractors, developing daily/weekly work plans for contractors/crews, and assistance to the Agency in supervising work.

The Implementation Leader will monitor the work to ensure compliance with all relevant Federal laws and regulations. Such laws and regulations include but are not limited to NEPA, NHPA, and all OSHA regulations and safety standards.

The Implementation Leader will provide annual accomplishment reports due Sept 15th detailing percent accomplishment for each project specification, dates of completion, funds expended, quality control inspection reports, and treatment effectiveness monitoring reports.

At completion of the three-year funding period the Implementation Leader will prepare a final accomplishment report. The final report will summarize all data requested in the annual reports and provide a comprehensive and objective compendium of lessons learned of the treatment effectiveness of the prescribed treatment specifications based on the prescribed monitoring plans found in the Chalky Burned Area Emergency Response Plan. The report will be provided in hard copy and electronic formats that will be distributed within the United States Government and will be made available to the public on United States Government administered websites. None of the reports will be considered proprietary to the contracted Implementation Leader or their associated firms.

The terms of the BIA Implementation Leader's contract will not exceed the three year term of the Chalky Burned Area Emergency Response Plan and may be terminated at any time within the three year period for failure to achieve the prescribed emergency treatments within their specified time frames. To further clarify, all approved emergency stabilization treatments must be completed within one year of the date of control of the fire for the specific fire for which the treatment is prescribed. All approved rehabilitation treatments must be completed within three years of the control date of the fire for the treatment specification for which the fire was prescribed. Funding for implementing treatment specifications will only be provided on a cost reimbursement basis except for mutually agreed upon start up costs as pre-approved by a warranted contracting officer and for a case by case basis of supplies and materials as pre-approved by a warranted contracting officer.

The Implementation Leader will comply with all federal labor laws. Overtime must be approved in advance. Overtime will not exceed ten hours in a fourteen-day pay period. Payroll records must be submitted quarterly for documentation purposes.

TREATMENT/ACTIVITY NAME	Invasive Species Monitoring - NCA	PART E Spec-#	ES_3
NFPORS TREATMENT CATEGORY*	Monitoring	FISCAL YEAR(S) (list each year):	2013, 2014, 2015
NFPORS TREATMENT TYPE *	Ecosystem Recovery Monitoring	WUI?Y/N	Y
IMPACTED COMMUNITIES AT RISK	Lame Deer, MT	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

- A. General Description: In the spring of 2013, 2014, and 2015 assess for noxious weeds/non-native invasive plant species on reservation lands burned within the Chalky Fire perimeter. Sites for detection will be previously known locations, roadways, hand lines, dozer lines, drop points, Helibase, and other disturbed areas. Inventory for noxious weeds/non-native invasives in areas that have a high probability for invasion within the burned area and prescribe treatments to control the invasion and spread of the plants.
- **B.** Location/(Suitable) Sites: Inventory areas that have a high potential for weed/invasive species invasion. Critical areas include roads, dozer lines, hand lines, drop points, helibase, noxious weed wash station, and burned areas where suppression vehicles and equipment traveled through known noxious weed/non-native invasive plant species populations. Assess all visible noxious weed/non-native invasive plant species along road systems and drainages within the fire area.

#### C. Design/Construction Specifications:

- 1. Conduct detection monitoring of noxious weed/non-native invasive plant species populations within the burned areas using protocol determined by the BIA Northern Cheyenne Agency and the Northern Cheyenne Tribe. Monitoring to determine the post-fire presence or spread of invasive species will be conducted on existing and historical noxious weed/non-native invasive species populations within the burned area using protocols determined by BIA and tribal current management plans. Detection monitoring will be conducted in areas disturbed by the fire and fire suppression activities.
- 2. Native vegetative cover and density will be assessed in late spring of 2013 to determine whether there is sufficient recovery to preclude invasive species. Monitoring locations will be in areas representative that are not transitional from one vegetation monitoring stratum to another, using local Tribal and agency specified methods.
- 3. Inventory, photo document, and map new noxious weed/non-native invasive plant species infestations within disturbed lands using Global Positioning System (GPS) technology.
- 4. Sampling should determine species composition and density.
- 5. Cover sampling methodologies shall represent dominant plant community type, aspect, and slope variations within the fire area. Photos shall accompany data records as supporting documentation of findings.
- 6. Initiate tribally approved control measures where detection demonstrates the establishment or expansion of noxious weed/invasive species populations. Direct treatment will occur when there is a threat to natural regeneration and recovery of native vegetation, establishment of effective ground cover, or expansion within and outside the burn area from invasive species inside the burned area. Treatment will require submission for supplemental funding on sites that were not known before the fire.
- D. Purpose of Treatment Specifications (relate to damage/change caused by fire): Purpose is to detect the invasion or spread of noxious weeds and non-native invasive plant species and to prescribe treatments that will control the invasion or spread. Assessment is necessary to determine whether vegetative treatments are necessary to meet management goals and objectives. The level of analysis required will be commensurate with the complexity of the project, level of concern, and the objectives of the plan. Using Integrated Pest Management (IPM) techniques will help to minimize the establishment of non-native invasive species within the burned area. If recovery has not been met then additional funding requests must be prepared and submitted.
- E. Treatment consistent with Agency Land Management Plan (identify which plan): Completion of Emergency Stabilization treatments are described in, and are consistent with the Northern Cheyenne Reservation 2009-2023 Forest Management Plan and the Wildfire Management Plan. Protection of beneficiaries and Indian trust resources is consistent with the BIA's mission.
- F. Treatment Effectiveness Monitoring Proposed: Control and detection of noxious weeds/non-native invasive plant species in burned areas will be monitored according to the strategy outlined in the specification. Control will be considered successful upon determination that all noxious weeds have been controlled and non-native invasive plants have not spread beyond their pre-fire locations. Monitoring is required to ascertain whether vegetative recovery of habitat has, as anticipated, occurred. Additional treatments may be proposed if monitoring concludes that the criteria for re-vegetation success are not achieved.

## LABOR, MATERIALS AND OTHER COST:

ABOR, MATERIALS AND OTHER COST:	r
PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item):	COST / ITEM
Do not include contract personnel costs here (see contractor services below).	<b>.</b>
One Resource Specialists: GS-09/5 @ \$2,535.00/Pay Period(80Hrs) x 0.5 Pay Periods x 3 years	\$3,803
TOTAL PERSONNEL SERVICE COST	\$3,803
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
Vehicle @ \$500.00 / week x 1weeks x 3 years	\$1,500
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$1,500
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	\$1,000
Miscellaneous field supplies	\$100
miscenarieous neid supplies	\$100
TOTAL MATERIALS AND SUPPLY COST	\$100
	\$100
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
TOTAL TRAVEL COST	
CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):	
TOTAL CONTRACT COST	
	l

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
FY 13	5/1/2013	8/29/2013	С	Acre	\$2.49	724	\$1,801
FY 14	5/1/2014	8/29/2014	С	Acre	\$2.49	724	\$1,801
FY 15	5/1/2015	8/29/2015	С	Acre	\$2.49	724	\$1,801
						TOTAL	\$5,403

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.	
2. Documented cost figures from similar project work obtained from local agency sources.	М
3. Estimate supported by cost guides from independent sources or other federal agencies	
4. Estimates based upon government wage rates and material cost.	
5. No cost estimate required - cost charged to Fire Suppression Account	

**P** = Personnel Services, **E** = Equipment **M** = Materials/Supplies, **T** = Travel, **C** = Contract, **F** = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix I, Vegetation Resource Assessment; See Appendix IV, Vegetation Treatment Map.

TREATMENT/ACTIVITY NAME	Invasive Species Treatment - NCA	PART E Spec-#	ES_4
NFPORS TREATMENT CATEGORY*	Invasive Species	FISCAL YEAR(S) (list each year):	2013, 2014, 2015
NFPORS TREATMENT TYPE *	Chemical Treatment	WUI?Y/N	Y
IMPACTED COMMUNITIES AT RISK	Lame Deer, MT	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

- A. General Description: In the spring of 2013, spray known noxious weed/invasive weed species locations burned within the perimeter of the Chalky Fire. Sites for detection will be previously known locations of Spotted knapweed (*Centaurea biebersteinii*), Russian knapweed (*Centaurea repens*), Bull Thistle (*Cirsium vulgare*), Common Mullin (*Verbascum thapsus*), and White Top (*Cardaria draba*).
- **B. Location/(Suitable) Sites:** Assess known locations of noxious weeds/non-native invasive plant species. See Vegetation Treatment Map, Appendix IV.

#### C. Design/Construction Specifications:

- 1. Apply Tordon herbicide to known noxious weed/non-native invasive plant species at a rate of 2 quarts per acre, to 691 known acres.
- 2. Map all treatments using Global Positioning System (GPS) technology. All treatments will be documented as to date, time of day, and current weather when treatment was being completed.
- 3. Use a colorant in the herbicide mix so treated areas are visually apparent.
- 4. Treatment should occur as soon in the spring as noxious weed/non-native invasive plant species are visible.
- 5. Electronic records of the treatments will be provided to the BIA, Northern Cheyenne Agency and the Rocky Mountain Regional Office, Branch of Natural Resources.
- D. Purpose of Treatment Specifications (relate to damage/change caused by fire): Purpose is to limit the spread of noxious weed/non-native invasive plant species into burned areas until native grasses recover. Purpose is also to ultimately control the plant species to manageable levels.
- E. Treatment consistent with Agency Land Management Plan (identify which plan): Completion of Emergency Stabilization treatments are described in, and are consistent with the Northern Cheyenne Reservation 2009-2023 Forest Management Plan and the Wildfire Management Plan. An Environmental Assessment for Noxious Weed Control also exists and the Rocky Mountain Regional Office currently funds a contract with the Big Horn County Weed District to provide weed spraying on the Northern Cheyenne Reservation. Protection of Indian beneficiaries and Indian trust resources is consistent with the BIA's mission.
- F. Treatment Effectiveness Monitoring Proposed: Control will be considered successful upon determination that all noxious weeds have been controlled and non-native invasive plants have not spread beyond their pre-fire locations. Monitoring is required to ascertain whether vegetative recovery of habitat has, as anticipated, occurred. Additional treatments may be proposed in 2014 and 2015 if monitoring concludes that the criteria for re-vegetation success are not achieved.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	COST / ITEM
Range/Vegetation Specialist: GS-09/5 @ \$2,535.00/Pay Period(80Hrs) x 1 Pay Periods	\$2,535
Range Technician: GS-04/5 @ \$1,650.00/Pay Period(80Hrs) x 1 Pay Periods	\$1,650
TOTAL PERSONNEL SERVICE COST	\$4,185
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	
Tordon 22K Herbicide @ \$75.00/gallon X 346 gallons	\$25,950
TOTAL MATERIALS AND SUPPLY COST	\$25,950

TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
Vehicle @ \$500.00/week x 2 weeks	\$1,000
TOTAL TRAVEL COST	\$1,000
CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):	
TOTAL CONTRACT COST	

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
FY 13	4/15/2013	9/30/2013	С	Acre	\$45.06	691	\$31,135
TOTAL						\$31,135	

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.	
2. Documented cost figures from similar project work obtained from local agency sources.	М
3. Estimate supported by cost guides from independent sources or other federal agencies	
4. Estimates based upon government wage rates and material cost.	
5. No cost estimate required - cost charged to Fire Suppression Account	

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

## RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix I, Vegetation Resource Assessment; See Appendix IV, Vegetation Treatment Map.

NFPORS TREATMENT FISCAL YEAR(S)	
CATEGORY* Roads (list each year):	2012, 2013
NFPORS TREATMENT TYPE *         Erosion / Sedimentation         WUI? Y / N	Y
IMPACTED         IMPACTED T&E           COMMUNITIES AT RISK         Surrounding area of Lame Deer         IMPACTED T&E	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

**WORK TO BE DONE** (describe or attach exact specifications of work to be done):

#### A. General Description:

Roads within the burned area of the Chalky Fire will likely receive increased amounts of runoff from rain and snowmelt events, and erosion and sedimentation from roads, as well as ongoing maintenance costs and difficulty will be reduced if grade dips on roads are constructed to specified standards.

#### B. Location/(Suitable) Sites:

Grade dips should be installed on the following roads within the Chalky Fire area on the Northern Cheyenne Reservation: Skyline Road Kelly Creek Road Rye Grass Creek Road

South Spur of Rye Grass Creek Road (connecting to Badger Peak)

#### C. Design/Construction Specifications:

Grade dips on the above listed roads will be constructed or maintained to improve road drainage. Road grades over 5% will have drainage relief dips at a maximum interval of every 300 feet. Where road grades exceed 10%, drainage relief dips will be constructed at a maximum interval of 200 feet. Please see specification drawings for grade dip design.

#### D. Purpose of Treatment Specifications (relate to damage/change caused by fire):

Increased runoff is expected in burned areas as a result of the Chalky Fire, particularly in severely burned areas. Roads with insufficient drainage relief will experience accelerated erosion of the road surface. Erosion caused by roads to the surrounding landscape will worsen without treatment, initiating rills and gullies. Properly installing new grade dips on roads that are within burned areas will reduce soil erosion caused by roads, the potential for rills and gullies caused by roads, and reduce the need for ongoing road maintenance.

E. Treatment consistent with Agency Land Management Plan (identify which plan): This treatment is compatible with the Forest Management Plan for the Northern Cheyenne Reservation (2009)

#### F. Treatment Effectiveness Monitoring Proposed:

Inspection of roads should occur annually. Should further repair of drainage features be required to alleviate issues resulting from increased runoff in severely burned areas, then an amendment to the plan will be needed and submitted for review and approval by the BIA National BAER Coordinator.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	
TOTAL PERSONNEL SERVICE COST	
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
T800 Transport (incl. operator):: \$300/transport x 4	\$1200
D-6 Dozer with 6-way blade @ \$1200/day X 5 days/week X 3 weeks	\$18,000
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$19,200
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	
TOTAL MATERIALS AND SUPPLY COST	
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
Service/Fuel Truck for 15 trips X 60 miles/trip @ \$0.55/mile	\$495
TOTAL TRAVEL COST	\$495

# CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item): TOTAL CONTRACT COST

#### SPECIFICATION COST SUMMARY

	ION COST SUMMA						
FISCAL YEAR	PLANNED INITIATION DATE (MM/DD/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
2012	08/30/2012	09/30/2012	S	Miles of Road	\$820	12	\$9847
2013	10/1/2012	07/31/2013	S		\$821	12	\$9848
TOTAL					\$19,695		

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.	
2. Documented cost figures from similar project work obtained from local agency sources.	
3. Estimate supported by cost guides from independent sources or other federal agencies	
4. Estimates based upon government wage rates and material cost.	
5. No cost estimate required - cost charged to Fire Suppression Account	

**P** = Personnel Services, **E** = Equipment **M** = Materials/Supplies, **T** = Travel, **C** = Contract, **F** = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix 1, Watershed Assessment.

TREATMENT/ACTIVITY NAME	Storm Patrol and Culvert Clean-Out (roads, culverts, bridges)	PART E Spec-#	ES-6
NFPORS TREATMENT CATEGORY*	Roads	FISCAL YEAR(S) (list each year):	2012, 2013
NFPORS TREATMENT TYPE *	Hazard Removal	WUI?Y/N	Y
IMPACTED COMMUNITIES AT RISK	Surrounding area of Lame Deer	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

WORK TO BE DONE (describe or attach exact specifications of work to be done):

#### A. General Description:

Roads within and downstream of the Chalky Fire cross streams and drainages which may experience increased runoff and stream flows as a result of fire and moderate to high soil burn severity. Increases in stream flows may result in plugging of culverts, which if untreated, can cause obliteration of a road-stream crossing. Increases in hillslope runoff may result in damage to road surfaces such as washouts or debris deposition.

There is immediate and future threat to travelers along these roads within and adjacent to the burned area due to the increased potential for increased potential for flash floods and mudflows. Normal storm frequencies and magnitudes can more easily initiate rill and gully erosion on the slopes with loss of vegetation and it is likely that this runoff will cover the roads or cause washouts. These events make for hazardous access along steep slopes and put the safety of users at risk.

There are many places at risk of inundation, debris deposition, flood damage and other post-fire related impacts from elevated flows carrying sediment and debris. This post-storm assessment should identify culverts or bridges that are plugged or damaged. The patrols are used to identify those road problems such as plugged culverts and washed out roads and to clear, clean, and/or block those roads that are or have received damage. The storm patrollers shall have access to equipment that can be used when a drainage culvert is plugged or soon to be plugged and to repair any road receiving severe surface erosion. The sediment and debris should be removed immediately, especially from the inlet to avoid further damage to infrastructure. Work should be performed in the morning and early afternoon. Leave drainages when there is a chance of rain. Store equipment and materials out of flood plains and where chance of loss is low. Other values at risk (buildings, well heads, diversion structures, etc.) in the floodplain area may be assessed during storm patrol.

B. Location/(Suitable) Sites: Culvert stream crossings to be inspected and maintained are where Highway 212 and Highway 39 cross Lame Deer Creek and Alderson Creek, and where roads such as Yellow Fox Road, Kinzel Lane, and other cross Lame Deer Creek and Alderson Creek.

#### C. Design/Construction Specifications:

The Northern Cheyenne Tribe/BIA must clean the culverts within the treatment area identified on the treatment map. This treatment area includes 9 culverts that were evaluated during our assessment. The evaluated culverts were found to be clear of debris and sediment and fully functioning. These culverts must be maintained to full functional capacity to withstand increased runoff. Storm patrols will be responsible for the following tasks:

- Immediately after receiving heavy rain the Northern Cheyenne Tribe/BIA will send out patrols to the roads identified above to evaluate hazard conditions. This evaluation must consider obstructions such as rocks, sediment, washouts and plugged culverts so that the problems can be corrected before they worsen or jeopardize motor vehicle users.
- 2. The primary purpose of the patrol will be to clean the inlet/outlet manually or with a hose from a fire engine.
  - a. If the culvert cannot be cleaned to full functional capacity with the water pressure, then the road patrols mobilize the appropriate equipment to remove obstructions from the roads and culvert inlets after storm events.
- 3. All excess material and debris removed from the drainage system shall be placed outside of the bank-full channel and floodplain where it cannot re-enter stream channels. Preferably the material will be moved off-site.

#### D. Purpose of Treatment Specifications (relate to damage/change caused by fire):

The storm patrol should identify and mitigate issues immediately after major rainfall events to avoid further damage during subsequent events. The purpose of the monitoring is to evaluate the condition of roads for motorized access and to identify and implement additional work needed to maintain and/or repair damage to road surfaces and flow conveyance structures across roads in order to provide safe access through the area. Qualified personnel will survey the roads within the fire perimeter after high-intensity storms and must inspect road surface condition, ditch erosion, and culverts/inlet basins for capacity to accommodate future runoff flows.

- E. Treatment consistent with Agency Land Management Plan (identify which plan): This treatment is compatible with the Forest Management Plan for the Northern Cheyenne Reservation (2009)
- F. Treatment Effectiveness Monitoring Proposed: The storm patrol will verify that the work has been completed and the infrastructure is ready for the next rain event. Storm patrollers can also recommend changes to, or additional treatments, in the first year after the fire. Patrols and actions taken as a result of patrols should be documented for future reference. Documentation should include the estimated storm intensity and duration with a volume and a rate. (# of inches rainfall in # of minutes). It should also include photos of post-storm debris and the personnel or equipment needed for cleaning.

LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	COST / ITEM
Storm Patrol Assessors (GS-9 equiv. @ \$150/day x 2 teams of 2 people x 10 events)	\$6,000
TOTAL PERSONNEL SERVICE COST	\$6,000
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
320C Excavator (incl. operator): \$300/day x 3 days/event x 4 events	\$3,600
T800 Transport (incl. operator):: \$200/day x 3 days/event x 4 events x 3 pieces of equipment	\$7,200
140H Motor Grader (incl. operator):: \$300/day x 3 days/event x 4 events	\$3,600
D6 Dozer (incl. operator):: \$300/day x 3 days/event x 4 events	\$3,600
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$18,000
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	
TOTAL MATERIALS AND SUPPLY COST	\$
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
Patrols: 4 X 4 pickup: 40 miles X \$0.55/ mile x 10 patrols x 2 teams	\$440
Road Clearing Access: 4 X 4 pickup: 40 miles X \$0.55/mile x 4 events of 3 days each x 2 teams	\$530
TOTAL TRAVEL COST	\$970
CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):	
TOTAL CONTRACT COST	\$0

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (MM/DD/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
2012	08/30/2012	09/30/2012	F	Patrol	\$644	4	\$2576
2013	10/1/2012	07/31/2013	F	Patrol	\$644	6	\$3864
2012	08/30/2012	07/31/2013	F	Clean-out	\$4632	2	\$9265
2013	10/1/2012	07/31/2013	F	Clean-out	4632	2	\$9265
TOTAL						\$24,970	

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

P, M, E

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix 1, Watershed Assessment.

TREATMENT/ACTIVITY NAME	Cultural Site Stabilization	PART E Spec-#	ES-7
NFPORS TREATMENT CATEGORY*	Heritage Resources	FISCAL YEAR(S) (list each year):	2012
NFPORS TREATMENT TYPE *	Site Stabilization	WUI?Y/N	Ν
IMPACTED COMMUNITIES AT RISK	N/A	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

- A. General Description: Assessment for values at risk at three significant burial sites within the Chalky Fire perimeter, located on the Northern Cheyenne Indian Reservation resulted in the identification of numerous burnt trees threatening site integrity. Several stressed trees partially or fully consumed by the fire are located alongside the three burial locations. If the hazard trees are left in their current condition and location, they will eventually fall causing irreparable harm to these significant non-renewable heritage resources.
- B. Location/(Suitable) Sites: The Bement family burial site and the historical burial site are located on ridge top near an unmarked tributary of Lame Deer Creek. Site NC499-E is located up a drainage east of the town of Lame Deer and north of Alderson Creek.

#### C. Design/Construction Specifications:

- 1. Identify trees needing removal alongside or around burial locations
- 2. Fell by chainsaw, trees identified as a risk to the burial sites
- 3. Limb felled trees and buck into 12"-24" rounds
- 4. Scatter limbs off site
- 5. Bucked rounds to be removed from site.
- **D.** Purpose of Treatment Specifications (relate to damage/change caused by fire): This treatment will ensure that significant and non-renewable heritage values at risk will not be compromised by falling of stems or uplifting of roots of standing dead or dying trees burnt during the fire.
- E. Treatment consistent with Agency Land Management Plan (identify which plan): Treatment is consistent with the Forest Management Plan for the Northern Cheyenne Agency.
- F. Treatment Effectiveness Monitoring Proposed: The Tribe's THPO or designee will observe treatment implementation to ensure treatment effectiveness.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	COST / ITEM
Four Class C fallers GS-5 step 4 @ \$14.46/hr. X 72 Hrs. X 1 Fiscal Year	\$1,041
	÷ 7-
	\$1,041
TOTAL PERSONNEL SERVICE COST	
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item):	
Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	0
MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	

0
0
450
450

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLI SHMENTS	PLANNED COST
2012	9/3/2012	9/6/2012	F,S	Burned Trees	\$1491	20	\$1,491
	TOTAL						\$1,491

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.		
2. Documented cost figures from similar project work obtained from local agency sources.		
3. Estimate supported by cost guides from independent sources or other federal agencies		
4. Estimates based upon government wage rates and material cost.		
5. No cost estimate required - cost charged to Fire Suppression Account		

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix I, Cultural Resource Assessment

# CHALKY FIRE INTERAGENCY BURNED AREA EMERGENCY RESPONSE PLAN

# BURNED AREA REHABILITATION (BAR)

## PART E - INDIVIDUAL TREATMENT SPECIFICATION

TREATMENT/ACTIVITY NAME	Reforestation_NCA	PART E Spec-#	BAR_1
NFPORS TREATMENT CATEGORY*	Reforestation	FISCAL YEAR(S) (list each year):	2013, 2014, 2015
NFPORS TREATMENT TYPE *	Cone Collection, Planting	WUI? Y/N	Y
IMPACTED COMMUNITIES AT RISK	Lame Deer, MT	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### **WORK TO BE DONE** (describe or attach exact specifications of work to be done):

- A. General Description: Reforestation by hand planting ponderosa pine (*Pinus ponderosa*) seedlings on 2,628 acres of commercially designated forested Indian trust lands on the Northern Cheyenne Indian Reservation. This will include collection of ponderosa pine cones for seed extraction.
- **B.** Location/(Suitable) Sites: See the treatment map for the Burned Area Rehabilitation (BAR) Plan. Planting sites are located within the perimeters of the Chalky Fire. There are a total of 2,628 acres in the Chalky Fire. All commercial forestlands were designated during a reservation wide forest cover typing project completed in 2001. A portion of these commercially designated forestlands were burned in past fires and have not been fully stocked since they were burned. As they were burned over during this fire and are designated as commercial forestland, and are included on the backlog of forestland acres requiring treatment, they are included as planting acres under this specification. North and east facing slopes above 4,000 feet in elevation should be prioritized for planting. Sites below 4,000 feet in elevation and south and west facing slopes should only be considered for planting if other sites are unavailable.

#### C. Design/Construction Specifications:

- 1. Collect and process ponderosa pine cones to procure seed sufficient to grow the required seedlings to plant 2,628 acres of forestland.
- 2. Grow 793,656 containerized ponderosa pine seedlings. These will be grown to current height and caliper standards within established sized plugs. The Northern Cheyenne Tribe currently has seedling quality standards with a proven nursery.
- 3. Hand plant 2,628 acres of commercial forestland at a rate of 302 trees per acre (12 foot by 12 foot spacing).
- 4. Trees will be hand planted according to established guidelines in the Northern Cheyenne Forest Development P. L. 638 Contract.
- 5. Trees will be stored in a frozen state or in a cooler before being taken to the field for planting. Trees will be kept in the shade at all times and when removed, will be planted in the ground as immediately as possible.
- D. Purpose of Treatment Specifications (relate to damage/change caused by fire): The purpose of the treatment is to re-establish forest vegetation on commercially designated forestlands (areas which experienced almost total mortality and has no available natural seed source) for watershed stabilization, wildlife habitat, scenic and recreational values, and timber production.
- E. Treatment consistent with Agency Land Management Plan (identify which plan): Completion of Burned Area Rehabilitation (BAR) treatments are described in, and are consistent with the Northern Cheyenne Reservation 2009-2023 Forest Management Plan and the Wildfire Management Plan. Protection of beneficiaries and Indian trust resources is consistent with the BIA's mission.
- F. Treatment Effectiveness Monitoring Proposed: The Rocky Mountain Regional Office forester responsible for forest development will insure a representative sample of planted areas are inspected to insure conformance with the 53 IAM Forest Development Handbook 5-H and Regional reforestation standards.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item):	COST / ITEM		
Do not include contract personnel costs here (see contractor services below).			
1 Forester for Contract Administration: GS-09/5 @ \$6,030/month x 1.5 months x 3 years	\$27,135		
4 Forestry Technicians For Planting Inspections: GS-04/5 @ \$3,560/month x 1months x 3 years	\$42,720		
1 Forestry Technician For Treatment Effectiveness Monitoring: GS-05/5 @ \$4,000/month x 0.5 month x 3 years	\$6,000		
TOTAL PERSONNEL SERVICE COST	\$75,855		
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item):			
Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.			
	\$		
	\$		
	\$		
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$		

MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	
Nursery stock including delivery (ponderosa pine seedlings) : 793,656 seedlings @ \$0.30 per seedling	\$238,096
TOTAL MATERIALS AND SUPPLY COST	\$238,096
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
1 Vehicle @ \$1,000/ month x 2 months x 3 years	\$6,000
1 Vehicle @ \$1,000/month x 1months x 3 years	\$3,000
1 Vehicle @ \$1,000/month x 1 months x 3 years	\$3,000
TOTAL TRAVEL COST	\$12,000
CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):	
Collect and process 286 bushels of ponderosa pine cones for seed @ \$144.00 per bushel	\$41,184
Hand plant ponderosa pine seedlings on 2,628 acres @ \$170.00 per acre (includes tribal administration)	\$446,760
TOTAL CONTRACT COST	\$487,944

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
FY 13	4/01/2013	6/15/2013	С	Acres	\$309.70	876	\$271,298
FY 14	4/01/2014	6/15/2014	С	Acres	\$309.70	876	\$271,298
FY 15	4/01/2015	6/15/2015	C	Acres	\$309.70	876	\$271,298
						TOTAL	\$813,895

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.	
2. Documented cost figures from similar project work obtained from local agency sources.	
3. Estimate supported by cost guides from independent sources or other federal agencies	
4. Estimates based upon government wage rates and material cost.	
5. No cost estimate required - cost charged to Fire Suppression Account	

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix I, Ash Creek Fire Complex Vegetation Resource Assessment; See Appendix IV, Ash Creek Fire Complex Vegetation Treatment Map.

#### PART F - INDIVIDUAL TREATMENT SPECIFICATION

TREATMENT/ACTIVITY NAME	CFI Plot Re-establishment_NCA	PART E Spec-#	BAR_2
NFPORS TREATMENT CATEGORY*	Assessment	FISCAL YEAR(S) (list each year):	2013
NFPORS TREATMENT TYPE *	Fire Damage Assessment	WUI?Y/N	Y
IMPACTED COMMUNITIES AT RISK	Lame Deer, MT	IMPACTED T&E SPECIES	N/A

\* See NFPORS Restoration & Rehabilitation module - Edit Treatment screen for applicable entries.

#### WORK TO BE DONE (describe or attach exact specifications of work to be done):

- A. General Description: Re-establish Forty-eight (48) Continuous Forest Inventory (CFI) Plots within burned areas on the Chalky Fire. These plot locations need to be inspected and re-established, if necessary. All plots are located on the Northern Cheyenne Reservation and were initially established in the 1970's. Plots were last measured in 2006 and plot reference was updated using Geographic Positioning System technology.
- **B.** Location/(Suitable) Sites: See the treatment map for the Burned Area Rehabilitation (BAR) Plan. There are 48 plots located on the Chalky Fire.

#### C. Design/Construction Specifications:

- 1. Locate plots on the ground from existing maps or using Geographic Positioning System (GPS) coordinates. Reference plot data files to determine previous plot arrangement and condition of trees.
- 2. Assess damage to Reference Trees, Reference Points, Plot Center Stake and individual trees within the plot perimeter.
- 3. Establish new Reference Trees and Plot Center if necessary. Re-tag trees with numbered metal tags if previous tags are damaged or missing. If plot center is not found within high burn severity areas, re-establish plot center using reference tree plot center coordinates.
- 4. Refer to Agency guidelines listed in the Northern Cheyenne Field Manual.
- D. Purpose of Treatment Specifications (relate to damage/change caused by fire): The purpose of the Continuous Forest Inventory system is to provide periodic data on the nature and extent of the forest accrual and depletion relative to the initial inventory to insure a sustainable level of timber harvest. The information gathered is essential in developing a forest management plan. The plots impacted within the burned area will provide useful data on pre-fire conditions and the re-established plots will provide post-fire data on plant succession.
- E. Treatment consistent with Agency Land Management Plan (identify which plan): Completion of Emergency Stabilization treatments are described in, and are consistent with the Northern Cheyenne Reservation 2009-2023 Forest Management Plan and the Wildfire Management Plan. Protection of beneficiaries and Indian trust resources is consistent with the BIA's mission.
- F. Treatment Effectiveness Monitoring Proposed: The Rocky Mountain Regional Office forester responsible for inventory and planning will inspect a representative sample of re-established Continuous Forest Inventory Plots to insure the CFI guidelines in the Northern Cheyenne Field Manual are being followed.

#### LABOR, MATERIALS AND OTHER COST:

PERSONNEL SERVICES: (Grade @ Cost/Hours X # Hours X # Fiscal Years = Cost/Item): Do not include contract personnel costs here (see contractor services below).	COST / ITEM
Forester: GS-12/3 @ \$47.50/Hour x 48 Hours	\$2,280
Forestry Technicians: 2 GS-04/3 @ \$18.00/Hour x 48 Hours	\$1,728
TOTAL PERSONNEL SERVICE COST	\$4,008
EQUIPMENT PURCHASE, LEASE AND/OR RENT (Item @ Cost/Hour X # of Hours X #Fiscal Years = Cost/Item): Note: Purchases require written justification that demonstrates cost benefits over leasing or renting.	
1 Vehicle @ \$600.00 / week	\$600
TOTAL EQUIPMENT PURCHASE, LEASE OR RENTAL COST	\$600

MATERIALS AND SUPPLIES (Item @ Cost/Each X Quantity X #Fiscal Years = Cost/Item):	
Miscellaneous field supplies	\$300
TOTAL MATERIALS AND SUPPLY COST	\$300
TRAVEL COST (Personnel or Equipment @ Rate X Round Trips X #Fiscal Years = Cost/Item):	
Per diem for Forester: \$123.00/day x 6 days	\$738
Per diem for Technicians: \$169.00/day x 6 days	\$1,014
TOTAL TRAVEL COST	\$1,752
CONTRACT COST (Labor or Equipment @ Cost/Hour X #Hours X #Fiscal Years = Cost/Item):	
TOTAL CONTRACT COST	

#### SPECIFICATION COST SUMMARY

FISCAL YEAR	PLANNED INITIATION DATE (M/D/YYYY)	PLANNED COMPLETION DATE (M/D/YYYY)	WORK AGENT	UNITS	UNIT COST	PLANNED ACCOMPLISH MENTS	PLANNED COST
FY 13	6/01/2013	9/30/2013	С	Plots	\$138.75	48	\$6,660
						TOTAL	\$6,660

Work Agent: C=Coop Agreement, F=Force Account, G=Grantee, P=Permittees, S=Service Contract, T=Timber Sales Purchaser, V=Volunteer

#### SOURCE OF COST ESTIMATE

1. Estimate obtained from 2-3 independent contractual sources.	
2. Documented cost figures from similar project work obtained from local agency sources.	
3. Estimate supported by cost guides from independent sources or other federal agencies	
4. Estimates based upon government wage rates and material cost.	
5. No cost estimate required - cost charged to Fire Suppression Account	

P = Personnel Services, E = Equipment M = Materials/Supplies, T = Travel, C = Contract, F = Suppression

#### RELEVANT DETAILS, MAPS AND DOCUMENTATION INCLUDED IN THIS REPORT:

See Appendix I, Ash Creek Fire Complex Vegetation Resource Assessment; See Appendix IV, Ash Creek Fire Complex Vegetation Treatment Map.

# BURNED AREA EMERGENCY RESPONSE PLAN

# 2012 CHALKY FIRE

# APPENDIX I RESOURCE ASSESSMENTS

- FOREST AND VEGETATION ASSESSMENT
- CULTURAL RESOURCE ASSESSMENT
- WILDLIFE RESOURCE ASSESSMENT
- WATERSHED ASSESSEMENT



# **BURNED AREA EMERGENCY RESPONSE PLAN**

# **Chalky Fire**

# VEGETATION AND FOREST RESOURCE ASSESSMENT NORTHERN CHEYENNE RESERVATION

# I. OBJECTIVES

- Evaluate and assess fire and suppression impacts to vegetative resources.
- Determine emergency stabilization needs to aid in vegetative recovery and soil stabilization efforts and to mitigate impacts to sensitive plant species.
- Evaluate the potential for non-native invasive plant species encroachment into native plant communities and sensitive plant species habitat within the fire area and determine stabilization needs to mitigate encroachment.
- Assess forestland health and recovery.

# II. ISSUES

- Identify range units and impacts to Permittees.
- Potential for invasion of impacted lands by noxious weeds and non-native invasive plant species.
- Identify fire impacts to range unit, allotment boundary and Northern Cheyenne Reservation boundary fences.
- Identify need for grass seeding on dozer lines.
- Identify impacts to forest plantations and reforestation needs.
- Potential timber and firewood salvage.
- Identify areas needing grazing deferment.
- Identify impacts to stock tanks and other water developments.

# III. OBSERVATIONS

This report addresses known and potential impacts to vegetation communities by the Chalky Fire, which is part of the Rosebud Complex. There are 13,763 trust acres within the fire perimeter. The fire perimeter also includes 227 acres of non-Indian owned (fee) lands. This assessment will only address the trust lands within the fire perimeter.

The burned area consists of approximately 59% forestland and 41% rangeland. Less than half of the timber stands and plantations were damaged to the extent where reforestation will be necessary. Other vegetation species were minimally impacted and a full recovery is expected to occur when fall moisture arrives.

Eight range units within the perimeter of the Chalky Fire were affected. The fire consumed approximately 70% of the available grass on the rangeland. At this time, most livestock using the range units affected by the burns are concentrated in unburned areas or have been moved to other pastures. There have been no reports of livestock lost as a result of the fires on trust lands. Permittees are concerned about forage loss for the remainder of the season, range areas impacted, noxious weed encroachment and allotment fences.

# A. Background

The Chalky Fire started from a dry lightning storm which occurred in southeast Montana on July 31, 2012. The Chalky Fire was one of six fires detected in the area reported to the Miles City Dispatch Center on August 1, 2012 at 11:35 a.m. Northern Cheyenne Fire Management personnel were notified that the fire was within two miles of the reservation boundary at 3:45 p.m.of the same day. The Chalky Fire crossed the northern reservation boundary in the morning of August 2 and by 9:00 p.m. the town of Lame Deer, Montana was being threatened. The Miles City Dispatch Center had ordered a Type II Incident Management Team (IMT) at 4:00 p.m. on August 2, 2012, and the Benes Type II IMT assumed command of the fire on the morning of August 3, 2012. The Chalky Fire was turned over to a Type III IMT on August 15, 2012. There has been no decision at this time on a full containment date.

Findings and recommendations discussed in this assessment are based upon information obtained from personal observations, interviews with Tribal and BIA natural resource managers, and other BAER team members.

# B. Vegetation

A variety of vegetation communities occur within the boundaries of the Chalky Fire. Although there was considerable mortality in forested stands, active forest management practices within the burned area resulted in a significant number of forestland acres surviving. Impacts to the shrub and grass component of the vegetation present on the fires were minimal and understory grasses had already started to re-sprout and were observed while conducting the field reconnaissance. Table 1 displays the existing vegetation type groups and component within the fire perimeters.

Vegetation Community	<b>Total Acres</b>	Percent
Inter-Mountain Basins Big Sagebrush Steppe	1,780	13
Western Great Plains Floodplain Systems	804	6
Northwestern Great Plains Mixedgrass Prairie	4,283	31
Black Hills Ponderosa Pine Woodland and Savanna	6,896	50
Grand Total	13,763	100

Table 1: Vegetation Types Impacted by the Chalky Fire

The LANDFIRE map layer of existing vegetation types showed numerous vegetation communities within the perimeter of the Chalky Fire. Due to scale of mapping, accuracies of satellite imagery, simulation models and lack of total ground truthing on the Northern Cheyenne Reservation, some of the vegetation types were merged with other like vegetation types to better reflect local management needs. The map layer created for this assessment was derived from the 2010 LANDFIRE Existing Vegetation Type Layer (EVT). The four vegetation types are described below.

# Inter-Mountain Basins Big Sagebrush Steppe

The Inter-Mountain Basins Big Sagebrush Steppe vegetation community encompasses eastern and central Montana and is essentially a sagebrush-wheatgrass steppe, where western wheatgrass (*Pascopyrum smithii*) and Wyoming big sagebrush (*Artemesia tridentata ssp. wyomingensis*) are dominant. Included are cool season grasses such as Indian ricegrass (*Oryzopsis hymenoides*), bluebunch wheatgrass (*Agropyron spicatum*), needle-and-thread (*Stipa comata*), blue grama (*Bouteloua gracilis*), Sandberg bluegrass (*Poa sandbergii*), squirreltail (*Elymus elymoides*), and threadleaf sedge (*Carex filifolia*). Common forbs are species of *Astragalus*, *Crepis*, *Delphinium*, *Phlox* and *Castilleja* with associated shrub-like species like green rabbitbrush (*Chrysothamus viscidiflorus*), fringe sagewort (*Artemesia frigida*), winterfat (*Krascheninnikovia lanata*), and broom snakeweed (*Gutierrezia sarothrae*).

## Western Great Plains Floodplain Systems

The Western Great Plains Floodplain System vegetation community encompasses the woody draws that concentrate watershed flows down canyon towards Tongue River. Dominant types may include green ash (*Fraxinus pennsylvanica*), boxelder (*Acer negundo*), and eastern cottonwood (*Populus deltoides*). Important grasses are Canada wildrye (*Elymus canddensis*) and marsh muhly (*Muhlenbergia racemosa*). Understory species in the later seral stages may include dogwood, currents, snowberry, wild rose and chokecherry.

# Northwestern Great Plains Mixedgrass Prairie

The Northwestern Great Plains Mixedgrass Prairie vegetation community covers the northern prairies of the Rocky Mountains from north central MT to southeastern MT. The vegetation is dominated by cool and warm season perennial grasses, grama grasses, and rhizomatous grasses. Thickspike wheatgrass (*Elymus macrourus*) and western wheatgrass are also present. Idaho fescue (*Festuca idahoensis*) is a community dominant while bluebunch wheatgrass is more prevalent in eastern Montana. Shrubs and sub-shrubs (Wyoming big sagebrush, silver sagebrush, rabbitbrush, fringed sagewort, and western snowberry) cover less than five percent of the ground. Most of the ground surface is covered and bare ground is less than 10% on more mesic sites and 20% on more xeric sites. The most common shrub is silver sagebrush (*Artemesia cana*) which re-sprouts after fire.

## **Black Hills Ponderosa Pine Woodland and Savanna**

The Black Hills Ponderosa Pine Woodland and Savanna vegetation community is located in the lower elevations of eastern Montana. This is the ponderosa pine (*Pinus ponderosa*) savanna that is not in the mountains of the Rockies. This type is dominated by interior ponderosa pine and is often the only tree present. Understory composition varies but Rocky Mountain juniper (*Juniperus scopulorum*), skunkbush sumac (*Rhus trilobata*), mountain mahogany (*Cercocarpus montanus*), snowberry (*Symphoracarpus albus*), chokecherry (*Prunus virginiana*) and yucca (*Yucca glauca*) are common woody species. Herbaceous species include needlegrasses, grama grasses, little bluestem (*Schizachyrium scoparium*), western wheatgrass, sedges and bluebunch wheatgrass. There is Idaho fescue (*Festuca idahoensis*) as far east as Ashland, Montana. The LANDFIRE mapping shows 6,896 acres of this community type occurring in the Chalky Fire while forested acres from the data base are higher at 8,105 acres. The discrepancy can be explained because commercial acres within this fire were burned prior to the LANDFIRE vegetation typing and now are shown as some type other than the Black Hills Ponderosa Pine Woodland and Savanna.

# C. Management Direction

Management direction as outlined in the Forest Management Plan (FMP) for the Northern Cheyenne Reservation (2009 through 2023) allows for the commercial sale of timber within the areas impacted by the fires. The FMP also calls for immediate reforestation of commercial stands destroyed by fire.

Eight Range Units lie partially or entirely within the perimeter of the Chalky Fire. The Range Units and permittees impacted are listed in Table 2. Fences within the Range Units impacted by the Chalky Fire cannot receive funding through the Burned Area Rehabilitation (BAR) process as a comprehensive Range Management Plan doesn't exist for that part of the reservation. Therefore, repair is up to the individual permittee or the Northern Cheyenne Tribe. A possibility may exist for permittees or landowners to receive emergency fencing funding from the Natural Resource Conservation Service (NRCS) or the Farm Services Agency (FSA).

Fire	Range Unit	Range Unit Permittee
	1E	Peggy Fredricks
	1J	Tommy Robinson
	8A	Oscar Kinzel
Chalky	8B	Phillip Whiteman, Jr.
Onaiky	8C	Keene Bends
	8D	Debbie Bends
	19A	Vacant
	19b	Tommy Robinson

Table 2: Range Units and Range Unit Permittees Impacted

# D. Tree Damage and Mortality

Numerous factors influence post-fire tree mortality, including: season the damage occurred, pre-fire tree vigor/site quality, extent of crown damage, extent of cambium damage, post-fire stand density/competition, post-fire climatic conditions, and insect/disease damage. The following guidelines were derived largely from research by Wagener (1961) and other sources as noted:

Season: Conifers are most susceptible to fire damage early in the growing season because retention of sufficient green foliage is necessary to carry the tree through the remainder of the growing season and provide some food reserves for the following year. If the fire occurred during hotter, drier weather, even moderate levels of crown scorch can be expected to have serious effects on tree vigor and mortality levels.

Tree Vigor/Site Quality: Younger, more vigorous trees on good sites have a better chance of survival than over-mature trees on poor sites.

Crown Damage: The amount of live crown remaining, as distinguished from green foliage, is the most important single factor in survival of fire-scorched ponderosa pine. Green needle bases indicate that the surrounding parts of the crown are still alive; conversely, darkened needles and needles "frozen" in position in the direction of fire-run are unmistakable indicators the surrounding crown is dead. The minimum green foliage requirement for vigorous ponderosa pine survival is estimated to be 35 percent of the pre-fire crown. Minimum post-fire survival criteria for moderately vigorous trees, such as those growing on a poor site, is 40-45 percent of the pre-fire crown.

Cambium Damage: Based on preliminary results, Ryan (1990) has reported that, in the absence of significant crown injury, most trees survive up to 25 percent basal girdling, whereas few survive more than 75 percent.

Post-Fire Stand Density and Competing Plants: Potter and Foxx (1979) reported decreased recovery as stand density increased above 130 trees per acre. Another contributing factor cited for poor recovery was competition from seeded grass.

# IV. Reconnaissance Methodology and Findings

The Regional BAER Team Coordinator sent a sample BAER Team Request to the Superintendent on Monday, August 5, 2012. The Superintendent returned the signed BAER Team Request, a funding request and Delegation of Authority on August 7, 2012, which began the formal BAER Team process. A BIA BAER Team mobilized and held the first in-briefing at 1000 hours on August 10, 2012. This Team consisted of the Rocky Mountain Regional BAER Coordinator, the Team Leader, and several discipline specialists.

The forestry/vegetation specialists began on the ground field observations on August 11 and concluded field work on August 14, 2012. A reconnaissance flight was also taken over the fire on August 13, 2012.

## 1. Tree Hazards

Roads within the burned area were surveyed by vehicle for hazard trees. Hazard trees have been mitigated by Chalky Fire suppression personnel on both fires. No further hazard tree mitigation is necessary at this time, but may become an issue next year as the dead and damaged trees begin to deteriorate.

## 2. Forest Mortality

The degree of fire-related mortality was determined by aerial survey on August 13, 2012, and on the ground by BAER forester/vegetation specialists on August 11-14, 2012. Forest mortality was classified into three categories: un-burned, low-moderate, and high. The low-moderate mortality acres are considered as part of the un-burned category for this assessment. Active forest management on the reservation limited mortality in some cases. The following Table (Table 3) shows the acres of mortality along with the green (mainly unburned) timber acres remaining. Some of the commercially designated acres were non-stocked at this time so those acres are not included in the total acres salvageable. In many cases, the stands that are considered completely burned may have residual green trees within, but are scattered enough that designation as a viable stand is impossible.

Fire	High Mortality Burned Acres	Unburned Acres	Total Acres		
Chalky	3,883	4,222	8,105		
Total Acres	3,883	4,222	8,105		

Table 3: Timber Mortality

## 3. <u>Salvage of Timber Mortality</u>

A potential timber salvage operation is being developed by Northern Cheyenne Agency Forestry Staff. An estimated 4.40 MMBF (4.40 million board feet) of dead timber could be salvaged off of 3,883 acres of mortality. The entire acreage was not used to determine volume since some of the commercial acreage was in a non-stocked condition from fires in previous years or are hardwood stands which are not merchantable for lumber production. Therefore, only 2,195 of the 3,883 acres were used in the volume calculation. The same holds true for the unburned volume calculations. The salvage volume is 100% ponderosa pine. This volume was calculated from timber type volume data that is being used by the Agency to determine volumes of timber associated with Realty cruises. This volume data assumes all merchantable volume will be removed from the stands with no residual sawlog volume remaining. The volumes were reduced approximately 35% to account for loss of volume in the smaller diameter classes due to checking and the eventual increase in top diameter size limits. The timber type data layer was developed from a timber typing contract in 2001. Table 4 shows estimated net volumes potentially salvageable from the Chalky Fire. The volume estimated remaining in the green timber stands is 12.04 MMBF. This volume was not considered as salvage material in Table 4.

Fire	High Mortality Burned Acres Salvageable	Burned Volume	Unburned Acres Remaining	Green Volume	
Ash Creek	2,195	4.40	4,222	12.04	
Total	2,195	4.40	4,222	12.04	

Table 4: Timber Volume Potentially Available for Salvage (MMBF)

## 4. Continuous Forest Inventory (CFI) Plots

The CFI is used by forest management to monitor forest volume, growth data, insect and disease problems, tree condition and other data. Trees are tagged and re-measured approximately every 10 to 15 years. There are 48 known CFI plots that may have been affected by the fires. No plots were visited during the field reconnaissance, but all should be evaluated for damage.

## 5. Threatened & Endangered (T & E) Plants

The United States Fish & Wildlife Service, Montana Field Office, was contacted for vegetative information for the Northern Cheyenne Reservation, and the presence or absence of T & E plant species. No T & E plant species reside within the perimeter of the Chalky Fire.

## 6. Spread of Noxious and Invasive Weeds Species

Northern Cheyenne Agency and Tribal resource staff personnel were contacted for vegetative information on the Northern Cheyenne Reservation. Known noxious and/or invasive weed species locations were provided by agency personnel within the fire perimeter of the Chalky Fire. A specification will be prepared to treat the approximate 691 acres of known noxious/invasive weed sites. The volume of fire traffic on reservation roads, and the lack of vehicle wash stations early on in the incident, would suggest some weeds were transported onto reservation lands. These locations will need to be monitored to determine if any noxious weed invasions occur after the fire. Monitoring should occur for at least three years after the fire.

## 7. Fence Damage

Damaged fences from the wildfire and the suppression effort were noted during the field evaluations. Some damage occurred to wooden fence posts and braces and it appeared that some heat damage to wire resulted. Rehabilitation will be done under suppression funding in the few instances where damage occurred due to the suppression effort. Suppression personnel will repair these damages. The Natural Resource Conservation Service (NRCS) or the Farm Services Agency (FSA) may also have cost share funds to assist permittees and the tribe in fence repairs within the Chalky Fire.

## 8. Grass Seeding

Grass seeding will not be needed on any of the burned lands within the perimeters of the fires. Grass recovery (sprouting) is already occurring and the fires were flashy enough that residence time was short. The agency suppression organization has rehabilitation guidelines that cover the seeding of dozer and hand lines. The guideline includes the native species grass seed mix that should be used on the lines at 12 pounds per acre. The seeding should occur right before or during a rain or snow event to assist with germination of the seed. The seed mix recommended is as follows:

- 8lbs/acre luna pubescent wheatgrass (Agropyron trichophorum)
- 2lbs/acre green needlegrass (Stipa viridula)
- 2lbs/acre Pryor slender wheatgrass (Elymus trachycaulus)

## 9. <u>Water Developments</u>

Within the perimeter of the Chalky Fire, numerous stock tanks and windmills were noted. There was no fire damage observed.

# V. RECOMMENDATIONS

# A. Emergency Stabilization Specifications

Specification # ES 3-Invasive Species Monitoring

In the spring of 2013, 2014, and 2015 assess for noxious weeds/non-native invasive plant species on reservation lands burned within the perimeter of the Chalky Fire. Sites for detection will be previously known locations, roadways, hand lines, dozer lines and other disturbed areas. Inventory all known sites with high probability of an increase in invasive species populations. These high probability sites include those areas disturbed by hand or dozer line, increased road use, and other disturbed areas. Approximately 724 acres will be assessed on the Northern Cheyenne Reservation.

## Specification # ES 4-Invasive Species Treatment

In the spring of 2013, treat approximately 691 acres of known spotted knapweed *(Centaurea biebersteinii)*, Russian knapweed *(Centaurea repens)*, white top *(Cardaria draba)*, Bull thistle *(Cirsium vulgare)* and Common mullien *(Verbascum thapsus)*. The application will use Tordon herbicide at a rate of 2 quarts per acre. All treatments will be documented using Global Positioning System (GPS) technology and will also be documented as to date of treatment, time of day and weather conditions during treatment. The applicator will use a colorant in the tank mix of herbicide. Treatment should occur as soon in the spring as noxious weed/non-native invasive plant species are visible. Electronic records of the treatments will be provided to the BIA Natural Resources Program.

# B. Rehabilitation Specifications

Specification # BAR 1-Reforestation

Reforest all commercial forest acres that were heavily damaged or destroyed (75-100% mortality) by the Chalky Fire. Approximately 2,628 commercial forest acres are eligible for reforestation under a Burned Area Rehabilitation (BAR) Plan. Priority acres will be north and east facing slopes above 4,000 feet in elevation.

Specification # BAR 2-CFI Plot Re-establishment

Locate, survey, and where necessary, re-tag 48 Continuous Forest Inventory (CFI) plots that may have been impacted, damaged or destroyed by the Chalky Fire.

# C. Management Recommendations, Non-Specific

<u>Salvage of Commercial Timber</u> – Salvage burned commercial timber within accessible burned and partially burned stands.

<u>Insect Population Monitoring</u> – Monitor insect activity by way of aerial and ground surveys.

<u>Boundary and Range Fencing</u> – Prepare a comprehensive Range Management Plan that will cover all Range Units on the Reservation. This will allow the Permittees in the future to request Burned Area Rehabilitation (BAR) funding to assist with repair of fencing damaged by fire.

<u>Immediate Removal of all Livestock</u> – Remove all livestock that still reside within the fire perimeter.

<u>Deferment</u> - Recommend deferment of grazing of the burned area in the Chalky Fire for the remainder of the 2012 grazing season and into green-up and the establishment of seed heads for the 2013 grazing season. This deferment will be beneficial to the long term sustainability of the grazing lands by allowing the vegetation to regenerate to a healthy mature stand and produce seeds before being subjected to the stress of grazing. If grazing is allowed too soon, forage availability and the production of seeds may be reduced adding to the already stressed environment as a result of the fires. Therefore, a deferment is recommended

# VI. CONSULTATIONS

A. Terry Spang, BIA Northern Cheyenne Agency Deputy Supt.	(406) 477-8242
Terry Spang, Northern Cheyenne Tribal Forestry Director	(406) 477-6244
Kodi Augare, BIA Northern Cheyenne Agency Acting Forest Mgr.	(406) 477-8262
Julian Hiwalker, BIA Northern Cheyenne Agency Student Trainee	(406) 477-6284
Ronald Burns, BIA Northern Cheyenne Agency Range Mgmt.	(406) 477-8202
Raymond Hart, BIA Northern Cheyenne Agency FMO	(406) 477-8267
Spencer G. Snow, Sr., BIA Northern Cheyenne Agency Range Mgmt.	(406) 477-8203
Sonja Messer, BIA Northern Cheyenne Agency Forester	(406) 477-8261

# REFERENCES

Northern Cheyenne Forest Management Plan, 2009 – 2023

Northern Cheyenne Wildland Fire Management Plan, 2011-2025

Northern Cheyenne Realty Cruise Project Statistics Data

Miller, J.M. 1929. Why the Western Pine Beetle Follows Fire. Forest Worker, 5(4):16-17.

Miller, J.M. and F.P. Keen. 1960. *Biology and Control of the Western Pine Beetle*. USDA Misc. Pub. 800. 381p.

Potter, L.D. and T. Foxx. 1979. *Recovery and Delayed Mortality on Ponderosa Pine after Wildfire*. Final Report, Contract No. 16-608-GR; EC-291. Biology Dept., Univ. of New Mexico, 33p.

Ryan, K.C. 1990. *Predicting Prescribed Fire Effects on Trees in the Interior West*. In M.E. Alexander and G.F. Bisgrove., tech. coord., The Art and Science of Fire Management: Proceedings of the First Interior West Fire Council Annual Meeting and Workshop, Kananaskis Village, Alberta, October 24-27, 1988. pp148-162.

Salman, K.A. 1934. Entomological Factors Affect Salvaging of Fire-Injured Trees. J.For., 32:1016-1017.

Wagener, W. W. 1961. Guidelines for Estimating the Survival of Fire Damaged Trees in California. Pacific Southwest Forest & Range Experiment Station, Berkeley, Calif. 11p.

Eric Rhodenbaugh, Forester Bruce Card, Forester

(307) 349-2300 (307) 335-5385

## **BURNED AREA EMERGENCY RESPONSE PLAN**

## CHALKY FIRE

## CULTURAL RESOURCE ASSESSMENT

## I. OBJECTIVES

- Assess potential damage to cultural resources for the purpose of recommending treatments to stabilize archaeological sites, traditional cultural properties, and historic structures from adverse effects of wildland fire, suppression activities, post fire erosion, and emergency stabilization and rehabilitation actions.
- Conduct assessments necessary to meet Federal legal mandates.
- Consult with appropriate Native American tribes as necessary to meet Federal legal requirements, agency policies, and agreements.
- Prescribe possible measures to avoid or mitigate adverse effects to cultural resources that may result from emergency stabilization treatments.
- Assess effects to known historic and prehistoric cultural resources as the result of fire

#### II. ISSUES

- What effects has the fire had on Ceremonial Areas and other Traditional Cultural Properties (TCPS)?
- How has the fire affected grave sites, and will there now be a greater potential for looting?
- How have known archaeological sites been impacted by the fire.
- What effects has the fire had on medicinal plants and plants of other cultural significance?
- Are there expected to be post-fire effects to these resources, and are there proposed emergency stabilization treatments that could impact the integrity of archaeological sites?
- How has the fire impacted the overall landscape?

## III. OBSERVATIONS

A. Background - This report addresses potential and actual effects to cultural resources within the Chalky Fire. This fire is located on the Northern Cheyenne Indian Reservation (Figure 1). The Chalky Fire originated on August 2, 2012 and burned approximately 133,000 acres, of which 13,763 acres were on the Northern Cheyenne Indian Reservation.

#### **Environmental Setting**

The topography of the area is generally dissected uplands in a region commonly called Plains Parkland. Sandstone and scoria outcrops occur on the slopes scattered with Ponderosa pine. Mixed upland grasses occur on ridge tops and adjacent bottomlands. The environment consists primarily of high, grass-covered knolls, rolling to flat ridges and benches. Ponderosa pine occupies primarily the north facing slopes and may occur scattered across the ridges or along narrow drainages. Brush thickets of chokecherry, wild plum, red willow, box elder and hawthorn dominate the drainage bottoms. Other plants which occur in the area include yucca, sumac, snowberry and mixed grasses. (Keller et.al 1995)



Figure 1. Northern Cheyenne Reservation

# **Cultural Chronology for the Northern Plains**

Period	Phase	Date				
Paleoindian	Clovis	10,000-8,000 B.C				
	Folsom	ca. 8,000 B.C.				
	Plano	6,000-4,000 B.C.				
Plains Archaic	Early, Middle and Late	4,000-250 B.C.				
Plains Woodland	Besant	A.D. 1-800				
Plains Village Period		A.D. 900-1850				
Historic Period		A.D. 1850-1960				
Contomporary		A D 1060 Propert				
Contemporary		A.D. 1960-Present				

#### **Culture History**

The Paleoindian Period: This period represents the earliest well-defined occupation in North America. It is defined by lancolate projectile points occasionally found in association with the remains of extinct Pleistocene megafauna (Irwin and Wormington 1970).

The Archaic Period: This second sequence is distinguished from the Paleoindian Period by the presence of a wide variety of smaller, more crudely manufactured projectile points and an increase in the occurrence of stone tools (Jennings 1974). The tool technology reflects a shift in subsistence patterns towards smaller game and increased use of plant resources.

Plains Woodland Period: During this period horticulture is first practiced, and along with this technological shift came a semi-sedentary to sedentary lifestyle. While some villages were occupied on a permanent basis, most were occupied seasonally, as hunting and gathering were still important activities.

Plains Village Period: This period is typified by large scale sedentism based on maize agriculture with permanent villages of large earth covered lodges perched along major streams and rivers. Coincident with sedentary cultures were semi-nomadic peoples including the Lakota (Sioux), and Cheyenne who followed the great bison herds, as well as relying on hunting of small game, gathering, and agriculture.

Historic Period: The encroachment of Euro-American presence in the later part of the 19<sup>th</sup> century culminated in the Northern Plains with the Great Sioux War of 1876.\* As a result of their participation, the Northern Cheyenne were re-located to Indian Country in Oklahoma. Subsequently, a small band of Northern Cheyenne managed against overwhelming odds to return to their homelands (Bureau of Indian Affairs, 1978). However, with the establishment of and confinement on the Northern Cheyenne Reservation in 1884, and with the near extinction of the bison herds, the Northern Cheyenne as well as the other indigenous peoples of the northern plains lost their ability to follow much of their traditional lifeway. Through various periods of turmoil with the federal government, the Northern Cheyenne Tribe was organized in 1936, and has since, managed to restore much of their sovereignty and thereby maintain much of their cultural traditions.

## **Cultural Resources**

There is a great diversity of cultural resource categories and associated types that are known, or expected to exist across the landscape affected by the Chalky Fire. These categories and types include:

Traditional Cultural Properties – This category includes ceremonial places/sacred sites, and gathering/resource procurement areas of concern to the tribe. These places are sensitive, irreplaceable resources essential to the sustenance of traditional lifeways.

Archaeological Sites – This category is represented by Lithic Scatters, Campsites, Rock Cairns, Stone Circles, Hearth Features, other Man-made Features (e.g. Rock alignments), and Rock Art. These resources are protected under historic preservation laws, regulations and executive orders. They are irreplaceable resources of tremendous scientific and cultural importance.

Historic Sites – This category is represented almost exclusively by, homesteads and outbuildings, and features associated with livestock production. Construction materials can be metal, masonry, wood or any combination of those and other materials.

\*Alternatively, referred by some Indians and scholars as the "Great Cheyenne War"

Burials (Gravesites)/Cemeteries - Crosscutting all time periods and cultures, cemeteries and other burial locations are places of extreme significance to cultures and their descendents. These are protected under state and federal law.

- В. Reconnaissance Methodology and Results – A BAER Archeologist was dispatched to the incident on August 12, 2012. The staff archeologist from the BIA Rocky Mountain Region, dispatched to the incident during fire suppression efforts, provided local expertise to the assessment and joined the BAER archeologist after having first completed a BAER assessment on the East Sarpy fire.
- C. Findings - The BAER cultural assessment took place from August 13-14 2012. The fire was nearly contained at that point and there were no significant hazards to prohibit vehicular or foot travel within or surrounding the burned area. The August 13, assessment was conducted by BAER archaeologists. On August 14, the assessment was conducted by BAER archaeologists, with Northern Cheyenne tribal monitors Eddie Whitedirt and Arlie Harris.

Nine archaeological sites, one contemporary burial site, one TCP, and one offering location were assessed for risks from post-fire effects. None of the four archaeological sites were found to be at risk from post-fire effects. However, one site experienced impacts from the construction of a dozer line. All of the burial sites were found to have been subject to the effects of fire and are recommended for treatment. The TCP was subject to a low severity burn and is not expected to sustain significant post-fire impacts.

Site 24BH2405 is a cairn located on a broad alluvial fan above Lynch Coulee. It sits well above the drainage and the burn above the site is of light to moderate severity. No post-fire impacts are expected.

Seven sites located along Rye Grass Creek were assessed for potential risks from post-fire effects (Table 1).

Table 1 Archaeological Rye Grass

Site Number	Site Type	At Risk
24RB1268	Lithic Scatter (McKean)	No
24RB1269	Campsite	No
24RB1270	Lithic Scatter	No
24RB1271	Lithic Scatter	No
24RB1272	Campsite	No
24RB1273	Campsite	No
24RB1274	Lithic Scatter	No

Sites Assessed Along Creek

Burn severity is characteristically low along and above the north side of Rye Grass Creek. To the south, burn severity is somewhat patchier, but does not exceed the moderate category to any extent. It is expected that none of these sites are at risk from post-fire impacts. However, one of these sites, 24RB1272 was impacted during fire suppression activities through the construction of a dozer line. The dozer line has since been rehabilitated with water bars, and is not expected to contribute to any significant on-site erosion.

Site 24RB962 is a lithic scatter associated with a spring that has been developed. Only one flake was observed, and it is likely that it was mostly destroyed during spring development. Given the site condition, there will be no impact from post-fire flow events.

Site NC499-E is the burial location of Northern Chevenne Warriors, Head Chief and Young Mule

who were killed by snipers from the 7<sup>th</sup> Calvary on September 13, 1890. The burial site is characterized by a multi-coarsed ring of rocks, approximately one meter in height that contains the warriors' remains. At some time, rocks were also placed over the remains. The fire burned quite hot over this site impacting the burial feature. Additionally, there are no less than 8-10 trees of variable diameter that have burned adjacent to the feature and now represent hazards that could compromise the site's integrity.

An unrecorded burial site above and to the north of a tributary to Lame Deer Creek was completely burned over. This site contains at least fourteen burials indicated by carefully placed rock piles. Alongside one of the burials is a historic (pre-1930s) iron bed frame and box spring. The size of the frame indicates that it may have been associated with a child, although according to one of the Northern Cheyenne tribal monitors, it could also have been associated with an adult suffering from arthritis. There are a dozen or more trees on or directly adjacent to this site that have been burned and pose a significant risk to this site.

A contemporary burial site containing three graves as indicated by the presence of three white crosses was heavily impacted by the fire. Although the crosses did not burn, the cremated remains that were placed in urns, made of a highly combustible material were totally consumed by the fire. There are several burned trees on either side of the crosses that pose a significant risk to this burial site.

A rock alignment and possible serpent effigy with an associated stone circle located above the head of an ephemeral tributary to Anderson Creek was assessed for post fire effects. This likely TCP was found to have been subject to a predominately low severity burn. The majority of this site is located along a narrow grassy ridge. Only the extreme downslope terminus of the alignment is located within timber that has sustained a moderate burn. Only a few of the rocks associated with this segment of the alignment may be at risk from burned tree hazards. Northern Cheyenne tribal monitors recommend that no treatment be proposed for this site.

A single offering location was also evaluated for impacts from the fire. No impacts were found, and none are expected from post-fire events.

#### IV. RECOMMENDATIONS

#### A. Emergency Stabilization

Specification #7 Cultural Site Stabilization. This specification is designed to stabilize three burial site locations. Site NC499-E, the Head Chief and Young Mule burial site, an unrecorded burial site located above an unnamed tributary to Lame Deer Creek, and the contemporary Bement family gravesite have all been impacted by the fire and all are at risk from tree hazards that would severely compromise their integrity. Burned trees' root balls eventually rot causing the stems to fail, either through the force of gravity, or wind throw. This treatment calls for those burned trees that constitute hazards to these resources, be felled, bucked and removed off-site. Successful implementation of this treatment will ensure that these places of extreme cultural significance to the tribe will not be subject to impacts associated with tree hazards.

#### B. Management Recommendations – Non-Specification Related Describe the recommendation and reasons.

- 1. Secure outside source(s) of funding to conduct intensive archaeological surveys within the fire perimeter before vegetation is re-established.
- Conduct cultural resource surveys prior to any rehabilitation treatments, salvage logging or other ground disturbing actions. This is in accordance with Section106 of the National Historic Preservation Act.

3. Regularly monitor sites within the burn that are likely candidates for unauthorized collection.

## V. CONSULTATIONS

Northern Cheyenne Tribal Historic Preservation Office. Conrad Fisher, THPO

## VI. REFERENCES

Bureau of Indian Affairs 1978 American Indian Tribes of Montana and Wyoming. United States Department of the Interior Bureau of Indian Affairs Planning Support Group Billings, Montana

Irwin, H.J. and H.M. Worthington. 1970 Paleo-Indian Tool Types in the Great Plains. American Antiquity 35(1)24-35

Jennings, J.D. 1974 Prehistory in North America. McGraw-Hill, New York.

Keller, Marvin; Brien, Ramah and Bergstrom, Mike 1995 Bear Paw Timber Sale; Copy on files at the Bureau of Indian Affairs, Rocky Mountain Region, Billings, MT.

University of Indiana http://www.indiana.edu/~arch/saa/matrix/naa/naa\_web/mod10.html

University of Manitoba http://www.umanitoba.ca/faculties/arts/anthropology/manarchet/chronology/woodland/besant.html

Dan Hall, Bureau of Indian Affairs – Pacific Region (916) 978-6041 Justin Moschelle, Bureau of Indian Affairs – Rocky Mountain Region (406) 247-7991

# BURNED AREA EMERGENCY STABILIZATION PLAN

# CHALKY FIRE

## WILDLIFE RESOURCE ASSESSMENT

## I. OBJECTIVES

- Assess effects of the fire suppression actions on Federally listed Threatened and Endangered species and their habitats.
- Prescribe emergency stabilization measures as needed.
- Assess effects of proposed stabilization actions to listed species and habitats.
- Conduct Section 7 Emergency Consultation with the U. S. Fish and Wildlife Service.

#### II. ISSUES

- Federally listed species occur or are believed to occur on the Northern Cheyenne Reservation.
- Species important to the Northern Cheyenne Tribe occur within the area directly influenced by the fire.

#### III. OBSERVATIONS

#### A. Background

The Chalky Fire started from a dry lightning storm that came through southeast Montana on July 31, 2012. The Chalky Fire was one of six detected fires in the area that were reported to the Miles City Dispatch Center on August 1, 2012 at 11:35 a.m. Northern Cheyenne Fire Management was notified that the fire was within two miles from the reservation boundary at 1545 on the same day. The Chalky Fire crossed the reservation boundary in the morning of August 2, and by 2100 that day the town of Lame Deer, MT was being threatened. The Miles City Dispatch Center ordered a Type II Team at 1600 on August 2, and the Benes' Type II IMT assumed Incident Command responsibility on the morning of August 3.

The BIA, Regional Forester held a meeting with the Northern Cheyenne Agency Superintendent on August 3 to let her know they could request a BAER Team. The Agency Superintendent returned the signed BAER Team Request, Funding Request, and Delegation of Authority to allow the BAER Team to mobilize on August 8. The BAER Team held the Chalky Fire In-briefing at 1000 in the Fire Management Briefing Room at Northern Cheyenne Agency in Lame Deer, Montana.

At the peak, total suppression resources assigned to the Chalky Fire included; 900 personnel from 22 different states. Other resources that were on the fire were 85 engines, 20 hand crews, 15 dozers, and 6 helicopters. Benes' IMT turned the Chalky Fire over to the agency on August 15, 2012.

Vegetation resources within the fire perimeter were affected to varying degrees depending on intensity and severity. Fire intensity refers to the effects of fire on vegetation resources; burn severity refers to the effects of fire on soils and hydrologic function. High burn severity affected 302.8 acres (2.2%); an additional 4,128.9 acres (30%) burned with moderate severity, and low severity burns occurred on 6,950.5 acres (50.5%). Approximately 2,381 (17.3%) within the fire perimeter remain unburned on reservation lands.

The purpose of this wildlife assessment is to determine fire effects and suppression effects of the proposed stabilization measures on species of concern. The species in question are listed under C. Findings. This list was provided to the BAER Team Wildlife

Specialist, in consultation with the U.S. Fish and Wildlife Service (USFWS) and the Crow Tribal Natural Resources Department. Species data were obtained through routine field surveys as well as incidental observations documented by the Crow Tribal Natural Resources Department, Regional Wildlife Biologist and the USFWS.

The USFWS was contacted by the BAER Wildlife Specialist via phone calls and email on August 5 and 8. The information provided by the USFWS relates to federally listed threatened and endangered species which occur or may occur in the vicinity of the Chalky Fire on the Northern Cheyenne Reservation, August 3, 2012. The fire affected approximately 13,763 acres.

The U.S. Fish and Wildlife Service (USFWS) maintains the current Threatened, Endangered, Proposed, Candidate (TEPC) species list and publishes the information in the Federal Register. The Montana Field Office of the US Fish and Wildlife Service Montana provided an updated TEPC species list for Rosebud and Bighorn counties in Montana. Table 1 displays the comprehensive list of TEPC species evaluated for the tribal lands within the Chalky Fire area. There are no listed plant species within the Chalky Fire perimeter.

SPECIES	SCIENTIFIC NAME	LISTING STATUS		
Black-footed Ferret	<u>Mustela nigripes</u>	Endangered		
Greater Sage Grouse	Centrocercus urophasianus	Candidate		
Sprague's Pipit	<u>Anthus spragueii</u>	Candidate		

## B. Reconnaissance Methodology and Results

Reconnaissance included field visits on August 11 and 12, 2012. Determination of preand post-fire population estimations and habitat status within the burned area was accomplished through historical observations, routine field observations, and previous wildlife surveys conducted by the Northern Cheyenne Tribal Natural Resource Department and the USFWS. It was determined that the black-footed ferret has not been observed in the prairie dog towns in or near the area prior to the Chalky Fire, therefore it was determined that ferrets are not in the area affected by the fire.

BAER watershed and vegetation specialists estimated soil burn severity and vegetation mortality to determine effects to soil and vegetation resources. To better understand the species and habitat information briefly discussed in this wildlife assessment, it is important to review the Chalky Fire BAER Vegetation and Watershed Assessments. These reports contain more detailed descriptions of pre-fire vegetation, post-fire vegetative recovery estimates, and effects to watersheds. Refer to the Vegetation Assessment for detailed descriptions of pre-fire vegetation and weed control and monitoring specifications.

## C. Findings

Routine field surveys and short-term monitoring efforts reveal that there should be no adverse effect to wildlife and fish species inhabiting the area of concern. Since there was no evidence indicating that TEPC species would be adversely affected, Emergency Section 7 Consultation will not be initiated. Consultation efforts with the BIA Regional Wildlife Biologist occurred on August 13 and 14, 2012, at the BIA Regional Office in Billings, MT.

## Black-Footed Ferret (Mustela nigripes)

The black-footed ferret is an endangered species native to North America. A member of the weasel family, the black-footed ferret's body is long and slender. It is tan and has black feet and legs. Its tail has a black tip. The black-footed ferret has black markings on its face that resemble a mask. They live only three to four years in the wild and eight to nine years in captivity.



#### Habitat & Range

The black-footed ferret sets up residence in prairie dog burrows. The habitat of the prairie dog is grasslands and prairies throughout the Midwest and Western United States. Black-footed ferrets choose prairies with the highest prairie dog populations. The black-footed ferret is an extreme specialist, depending on the prairie dogs (Cynomys spp.) of North American grasslands for food and using prairie dog burrows for shelter. There are no prairie dog towns within the current data documenting any black-footed ferret occurrence on the Northern Cheyenne Reservation. The last documented sighting was in 1949.

Direct effects as described in this report refer to individual mortality or disturbance resulting in take (harm or harassment) of the animal. Indirect effects refer to modification of habitat and/or prey species and possible subsequent effects to the species.

DIRECT EFFECTS: There would be no direct effects to black-footed ferrets from implementation of the proposed stabilization projects.

INDIRECT EFFECTS: There will be a short term lack of forage for the prairie dogs, the main diet of the ferrets until the grasses, forbs and shrubs re-sprout and gain vigor. If the proposed weed treatments are successful, competition from weeds with native vegetation would be low resulting in better habitat quality in the long term.

#### Black-tailed Prairie Dog (Cynomyns Iudobicianus)

The black-tailed prairie dog is not a threatened and endangered species or a candidate species. This furry and friendly, plague carrying mammal is in this report, because it is the preferred food source of the black-footed ferret. The black-tailed prairie dog lives in burrows in dry prairies with short grass. Their burrows have an entrance that is surrounded by a



pile of dirt. The entrances to a prairie dog's burrow looks a little like a volcano. The mound of dirt protects the burrow from flooding and is a good place for the prairie dog to sit and watch for predators like black-footed ferrets, badgers, coyotes, foxes, bobcats, eagles and hawks. The burrow entrance leads to a tunnel that goes down about three to ten feet and then straightens out to a horizontal tunnel that runs about 10 to 15 feet. The burrow has a number of nesting chambers lined with grass. It also has a separate chamber used as a bathroom. When that chamber is full, the prairie dog will dig a new one.

The burned area on the reservation contained 4,330 acres of open grasslands over the 13,719 acres that burned in the wildfire.

DIRECT EFFECTS: There will be no direct effects from implementation of the proposed stabilization projects.

INDIRECT EFFECTS: There will be a short term lack of forage for the prairie dogs, until the grasses, forbs and shrubs re-sprout and gain vigor. Rest from livestock grazing for two growing seasons as recommended would insure a vigorous forage base for wildlife and livestock in the future. The proposed weed management treatments would also benefit the native plant communities in the burned area.

The impacts to wildlife following fire are mostly positive since fire can be a useful tool in creating diverse habitats. Natural and prescribed burning provides maintenance of native habitat for wildlife by shortening green-up time of forage and cover. These beneficial effects can be reduced by livestock grazing which does not allow for the burned plants to recover for a sufficient time to restore root growth and carbohydrate reserves. This can be especially important to large herbivores including elk. Implementation of the proposed weed control projects will help reduce competition with native species.

#### Greater Sage-Grouse (Centrocercus urophasianus)

The greater sage grouse is a candidate species on the TEPC list and is native to North America. The greater sage grouse is a large, ground-dwelling bird, measuring as much as 30 inches in length and two feet tall, and weighs two to seven pounds. It has a long, pointed tail, with legs feathered to the base on the toes and fleshy yellow combs over the eyes. Males are larger than females and sport a white ruff around their necks in addition to the typical mottled brown, black, and white plumage.



An adult male greater sage-grouse strutting.

#### Habitat & Range

The greater sage grouse is found at elevations ranging from 3,000 to 9,000 feet. It is an omnivore, eating mainly sagebrush, some other soft plants, and insects. One of the most

interesting aspects of the greater sage-grouse is its nearly complete reliance on sagebrush. These birds cannot survive in areas where sagebrush does not exist.

The historic range of the greater sage-grouse included Washington, Oregon, California, Montana, Wyoming, Colorado, Utah, South Dakota, North Dakota, Kansas, Oklahoma, Nebraska, New Mexico, Arizona, and the Canadian provinces of British Columbia, Alberta, and Saskatchewan. Greater sage grouse have apparently disappeared from Nebraska, Kansas, Oklahoma, New Mexico, Arizona, British Columbia, and Saskatchewan.

DIRECT EFFECTS: There would be no direct effects to greater sage-grouse from implementation of the proposed stabilization projects.

INDIRECT EFFECTS: There will be a short term lack of forage for the greater sagegrouse, since sagebrush is their main diet, until the grasses, forbs and shrubs re-sprout and gain vigor. If the proposed weed treatments are successful, competition from weeds with native vegetation would be low resulting in better habitat quality in the long term.

There were no greater sage-grouse leks in or near the Chalky Fire perimeter according to the BIA Regional Wildlife GIS data. This can also be supported by the fact that the area burned was mostly in the timber.

The greater sage-grouse was placed on the candidate list under the Endangered Species Act (ESA) on March 5, 2010. The USFWS felt that this species warrants the protection of the ESA but listing the species at this time is precluded by the need to address higher priority species first. This means the species would not receive statutory protection under the ESA and the Northern Cheyenne Tribe would continue to be responsible for managing the bird.

#### Sprague's Pipit - (Anthus spragueii)

The Sprague's Pipit is a candidate species on the TEPC list and is native to North America. The Sprague's Pipit is a relatively small passerine endemic to the North American grasslands. The Sprague's Pipit is a ground nester that breeds and winters on open grasslands. It feeds mostly on insects and spiders and some seeds.

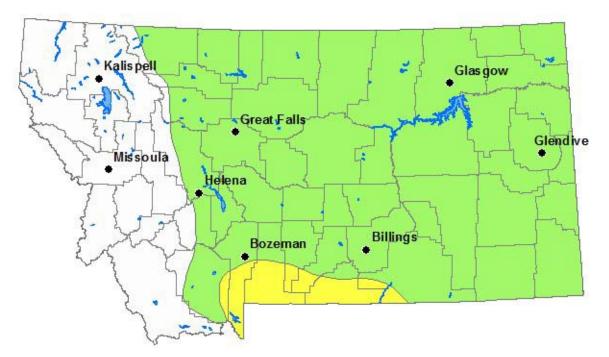


An adult male Sprague's Pipit.

The adult Sprague's Pipit is a pale, slender, sparrow-sized bird with white outer tail feathers, a thin bill, pale legs, and a heavily streaked back. Adults reach a length of 6.5 inches (16.5 cm), with a wingspan of 10 inches (25.4 cm), and a weight of 23.7 to 24.0 grams. The sexes are alike. The sides of the head and indistinct buffy eye-rings are pale. The lores contrast with dark brown eyes and the ear coverts are plain brownish-buff, usually with a slight reddish tinge. The crown, sides and rear of neck are buffy with sharply defined black streaks. The back is light sandy-brown with broad black streaks, with a paler more prominent buffy stripe down each side. The wings, 7.7 to 8.5 cm long,

have blackish-brown feathers with whitish to buffy-brown edging, and two whitish wing bars. The rump and upper tail coverts, paler than the back, are sandy-brown with narrow black streaks. The blackish-brown feathers of the tail have buffy edging and the outer two pairs of feathers are white. The breast is a bright dark buff with a necklace of narrow black streaks. The flanks are brownish-buff and without streaks. The legs of the adults are pale brown, flesh or yellowish-brown, while they are pinkish in the juveniles (Godfrey 1966, Maher 1979, King 1981, Robbins and Dale 1999).

The Sprague's Pipit is closely tied with native prairie habitat and breeds in the northcentral United States in Minnesota, Montana, North Dakota and South Dakota as well as south-central Canada. Wintering occurs in the southern States of Arizona, Texas, Oklahoma, Arkansas, Mississippi, Louisiana, and New Mexico.



Habitat & Range

The Sprague's Pipit arrives in Montana in early May and breeds shortly thereafter. Records indicate eggs are present in May at Bowdoin National Wildlife Refuge (Lenard et al. 2003). Fall migration begins at the end of August. Few records exist for the species in Montana outside of the May to August time period. The extreme migration dates for the species are April (Roosevelt County) and October (Stillwater County) and are represented by only two records (Lenard et al. 2003).

An endemic grassland bird, the Sprague's Pipit prefers native, medium to intermediate height prairie (Casey 2000) and in a short grass prairie landscape, can often be found in areas with taller grasses (Samson and Knopf 1996). The Sprague's Pipit is significantly more abundant in native prairie than in exotic vegetation (Dechant et al. 2001). Dechant (2001) also notes that the species has been shown to be area sensitive, requiring relatively large areas of appropriate habitat; the minimum area requirement in a Saskatchewan study was 190 hectares (470 acres). This pipit is also known to utilize and breed in alkaline meadows and around the edges of alkaline lakes (Johnsgard 1986).

## **Biophysical Settings (Bps) Associated with this Species**

The Chalky Fire burned 4,330 acres of Great Plains Mixedgrass Prairie BpS when using the 2010 Landfire Existing Vegetation Type Layer (EVT). For further descriptions of these biophysical settings refer to the vegetation assessment.

DIRECT EFFECTS: There would be no direct effects to the Sprague's Pipit from implementation of the proposed stabilization projects.

INDIRECT EFFECTS: The impacts to wildlife following fire are mostly positive since fire can be a useful tool in creating diverse habitats.

The U.S. Fish and Wildlife Service reviewed the conservation status of Sprague's Pipit to determine whether the species warrants protection under the Endangered Species Act. The status review found that listing Sprague's Pipit as threatened or endangered is warranted, but that listing the species at this time is precluded by the need to complete other listing actions of a higher priority. To ensure this review was comprehensive, the Service solicited information from state and federal natural resource agencies and all interested parties regarding the Sprague's pipit and its habitat.

#### Migratory Birds

The Migratory Bird Treaty Act (MBTA) prohibits the taking, killing, possession, and transportation (among other actions) of migratory birds, their eggs, parts, and nests, except when specifically permitted by regulations. While the MBTA has no provision for allowing unauthorized take, the USFWS realizes that some birds may be killed during implementation of fire management activities, even if all known reasonable and effective measures to protect birds are used. The USFWS Law Enforcement Office carries out its mission to protect migratory birds through investigations and enforcement, as well as by fostering relationships with individuals, companies, and industries that have taken effective steps to avoid take of migratory birds and by encouraging others to implement measures to avoid take of migratory birds. It is not possible to absolve individuals, companies, or agencies from liability even if they implement bird mortality avoidance or other similar protective measures. However, the Office of Law Enforcement focuses its resources on investigating and prosecuting individuals and companies that take migratory birds without identifying and implementing all reasonable, prudent and effective measures to avoid that take. Agencies are encouraged to work closely with Service biologists to identify available protective measures when developing project plans, and to implement those measures prior to/during construction or similar activities.

Executive Order 13186 expressly requires that Federal agencies evaluate the effects of proposed actions on migratory birds (including eagles) pursuant to NEPA "or other established environmental review process " restore and enhance the habitat of migratory birds, as practicable; identify where unintentional take reasonably attributable to agency actions has, or is likely to have, a measurable negative effect on migratory bird populations; and, with respect to those actions so identified, the agency shall develop and use principles, standards, and practices that will lessen the amount of unintentional take, developing any such conservation efforts in cooperation with the Service.

To the maximum extent practicable, project construction should be scheduled so as not to disrupt nesting raptors or other migratory birds during the breeding season. We recommend a 0.5-mile buffer between occupied nests and construction activities during the breeding season for most raptor species. If work is proposed to take place during the breeding season or at any other time which may result in take of migratory birds, their eggs, or active nests, the Service recommends that the project proponent take all practicable measures to avoid and minimize take, such as maintaining adequate buffers, to protect the birds until the young have fledged. Active nests may not be removed. The Service further recommends that if field surveys for nesting birds are conducted with the

intent of avoiding take during construction, any documentation of the presence of migratory birds, eggs, and active nests, along with information regarding the qualifications of the biologist(s) performing the surveys, and any avoidance measures implemented at the project site be maintained.

#### **Bald and Golden Eagles**

The Bald and Golden Eagle Protection Act (BGEPA) prohibits anyone, without a permit issued by the Secretary of the Interior, from taking bald or golden eagles, including their parts, nests, or eggs. The BGEPA provides criminal and civil penalties for persons who take, possess, sell, purchase, barter, offer to sell, purchase or barter, transport, export or import, at any time or any manner, any bald eagle ... [or any golden eagle], alive or dead, or any part, nest, or egg thereof. The BGEPA defines take as pursue, shoot, shoot at, poison, wound, kill, capture, trap, collect, molest or disturb. "Disturb" means to agitate or bother a bald or golden eagle to a degree that causes, or is likely to cause, based on the best scientific information available, 1) injury to an eagle, 2) a decrease in its productivity, by substantially interfering with normal breeding, feeding, or sheltering behavior, or 3) nest abandonment, by substantially interfering with normal breeding, feeding, or sheltering behavior. In addition to immediate impacts, this definition also covers impacts that result from human-induced alterations initiated around a previously used nest site during a time when eagles are not present, if, upon the eagles return, such alterations agitate or bother an eagle to a degree that injures an eagle or substantially interferes with normal breeding, feeding, or sheltering habits and causes, or is likely to cause, a loss of productivity or nest abandonment.

A permit is required for any legal take of bald or golden eagles or their nests (whether occupied or unoccupied). Limited issuance of permits to take bald and golden eagles can be authorized "for the protection of . . .other interests in any particular locality" where the take is compatible with the preservation of the bald eagle and the golden eagle, is associated with and not the purpose of an otherwise lawful activity, and cannot practicably be avoided. No one is required to seek a permit for any activity. However, where an activity results in take, it is a violation of BGEPA unless a permit authorizing that take has been obtained prior to the action.

Should work be proposed within 0.5 mile of an active eagle nest, we recommend that you comply with seasonal restrictions and distance buffers specified in the 2010 Montana Bald Eagle Management Guidelines: An Addendum to Montana Bald Eagle Management Plan (1994) during construction. During the nesting season, especially early in the season, eagles can be very sensitive to disturbance near the nest site and may abandon the nest as a result of low-level disturbance, even from foot traffic.

#### General Effects to Fish

The area of concern related to fisheries includes the Rosebud Creek and Lame Deer Creek. There will be no impact to the fish or their habitat from the proposed stabilization activities.

## IV. RECOMMENDATIONS

The black-footed ferret is the only threatened and endangered species thought to occur on the Northern Cheyenne Reservation. There are no current data documenting blackfooted ferrets or prairie dog towns within the perimeter of the Chalky Fire.

Therefore, any proposed Emergency Stabilization and Rehabilitation Treatments will have "No Effect" to any Threatened and Endangered Species based on conversations with the Regional Wildlife Biologist, August 13, 2012.

Additional recommendations include:

Where applicable, install and maintain appropriate erosion control measures to reduce sediment transport to adjacent wetlands and stream channels;

Enact best management practices to avoid and minimize the spread of noxious weeds and other undesirable exotic plant species within the proposed project area, as well as to minimize spills of fuels and other hazardous materials;

Confine disturbed areas as narrow as possible in or near sensitive resources such as native prairie, sagebrush habitat, wooded draws, wetlands, streams, prairie dog towns, and grouse leks; and

Re-vegetate disturbed areas with appropriate native species obtained from local sources, as possible.

## A. Emergency Stabilization – (Non Specification)

The BAER Team was dispatched to the Chalky Fire to assess the need for emergency stabilization treatments to minimize threats to life or property and stabilize and prevent unacceptable degradation to natural and cultural resources resulting from effects of fire. However, field observations within and downstream from the burned area do not indicate that emergency stabilization treatments specific to wildlife resources are warranted. Therefore, no specifications have been prepared to directly address wildlife or habitat affected by this wildfire.

## B. Management Recommendation – (Non Specification)

Based on the conversations with USFWS Biologist, Jeff Berglund, management should avoid constructing new roads and permanent/temporary travel ways through prairie dog towns and sagebrush habitat where feasible. Any new dozer lines or temporary roads should be closed and rehabilitated so they are inaccessible to motorized vehicles.

## V. CONSULTATIONS

Jarvis Gust, Regional Wildlife Specialist, Billings, Montana (406) 247-7946

William Walksalong, Northern Cheyenne Tribe, Director of Natural Resources (406) 477-6526

Anne Vanderhey, Biologist, US Fish and Wildlife Service, Montana Field Office, Helena, MT (406) 449-5225

Katrina Dixon, Biologist, US Fish and Wildlife Service, Montana Field Office, Helena, MT (406) 449-5225

Jeff Berglund, Biologist, US Fish and Wildlife Service, Montana Field Office, Helena, MT (406) 449-5225 x 206

Randy Matchett, Wildlife Biologist, US Fish and Wildlife Service, Montana Field Office, Lewistown, MT (406) 538-8706 x 22

# VI. REFERENCES

Bookout, Theodore A. 1996. Research and Management Techniques for Wildlife and Habitats. National Biological Service-Ohio Cooperative Fish and Wildlife Research Unit-Ohio State University, Columbus, Ohio.

Weir, John. 2000. Prescribed Fire-RLEM 4983. Prepared by the Range Department of Oklahoma of Oklahoma State University. Prepared for Rangeland Ecology-Prescribed Fire Class. Stillwater Oklahoma.

Forest Management Plan for the Northern Cheyenne Reservation 2011 Through 2023

Greater Sage Grouse Information, <u>HTTP://www.fws.gov/nevada/nv-species/sage\_grouse.html</u>

Jones, S. L. 2010. <u>Sprague's Pipit (Anthus spragueii) Conservation Plan</u>. U.S. Department of Interior, Fish and Wildlife Service, Washington, D.C

Jones, S.L., J.S. Dieni, and P.J. Gouse. 2010. <u>Reproductive Biology of a Grassland</u> <u>Songbird Community in Northcentral Montana</u>. Wilson Journal of Ornithology 122:455-464.

Pyle, P., S.L. Jones, and J. M. Ruth. 2008. Molt and aging criteria for four North American grassland passerines. U.S. Department of Interior, Fish and Wildlife Service, Biological Technical Publication, FWS/BTP-R6011-2008, Washington, D.C. <u>http://library.fws.gov/BTP/grasslandpasserines08.pdf</u>

Daniel L. Rasmussen, FMI&P Forester, BIA

(406) 247-7949

# BURNED AREA EMERGENCY STABILIZATION PLAN

# Chalky Fire

## WATERSHED RESOURCE ASSESSMENT

## I. OBJECTIVES

- Assess overall soil and watershed changes caused by the fire, particularly those that pose substantial threats to human life and property, and critical natural and cultural resources. This includes evaluating changes to soil conditions, hydrologic function, and watershed response to precipitation events;
- Identify potential flood and erosion source areas and sediment deposition areas;
- Identify potential threats to life, property, and critical natural and cultural resources in relation to flooding, debris flows, erosion, sediment deposition;
- Develop soil burn severity map, watershed response maps, and watershed treatment maps;
- Develop treatment recommendations, if necessary;
- Identify future assessment or analysis needs;
- Identify future monitoring needs, if necessary;

#### **II. ISSUES**

Issues identified as possible post-fire watershed conditions that threaten life, property, and significant cultural and natural resources include:

- Increased erosion and sedimentation
- Loss of soil productivity
- Risk to transportation infrastructure downstream from burned hillsides

## A. Background –

The purpose of the burned area assessment is to determine if the fire caused emergency watershed conditions and to identify potential values at risk from these conditions. Identification of values at risk occurs through consultation with individuals, state, tribal, federal agencies as well as through field investigations. Not all values initially identified are determined to be at risk. If emergency watershed conditions are found and values at risk are identified and confirmed, then the magnitude and scope of the emergency is mapped and described, values at risk to be protected are analyzed, and treatment prescriptions are developed to protect these values.

The most significant factor leading to emergency watershed conditions is loss of ground cover, which can lead to erosion and changes in hydrologic function in the form of decreased infiltration and increased runoff. Such conditions can lead to increased flooding, sedimentation and deterioration of soil conditions.

## Geology/Physiography

The Chalky Fire is located in the un-glaciated portion of the Missouri Plateau subdivision of the Great Plains physiographic province of the United States. The Great Plains province is underlain by Cretaceous age rock that is mantled in many areas with Tertiary rock formations that range from Paleocene to Pliocene in age. These tertiary formations presumably represent depositions from multiple erosional cycles and mostly consist of clastic sediments derived from the Rocky Mountain region to the west and laid down on the plains as continental deposits. The area within the burned area within Northern Cheyenne lands includes Quaternary alluvium and the Fort Union Formation.

The burned area within the Northern Cheyenne Indian Reservation encompasses the watersheds of Lame Deer Creek and Alderson Creek. Many other unnamed tributaries also drain from the burned area.

#### **Climate**

The weather and climate of the Chalky Fire area is representative of a continental climate, with hot summers, cold winters, and extreme variability in both precipitation and temperature. Precipitation and temperature are greatly influenced by topography and elevation. Temperatures range from near 100°F during the summer months to well below 0°F in winter. Summer days are usually quite warm, but nights are typically cool. This summertime temperature pattern and the predominant regional updraft often cause convective storms to form, starting in late spring and continuing throughout the summer.

The average annual precipitation for the Chalky Fire area is 15 inches (WRCC, 2012). Approximately 50% of the annual precipitation occurs during May, June, and July, and almost 75% during the 5-month period between April and August, in the form of rain associated with high-intensity, short-duration storms. The smallest amounts of precipitation typically occur during the winter months, November through February, as snow.

The Chalky Fire area has weather stations monitored through the Western Regional Climate Center. Two of the closest stations include Lame Deer 3 W, MT (Station #244839) and Colstrip, MT (Station #241905). Table 1 displays a summary of average monthly and annual precipitation amounts for these climate stations. The average annual snowfall for Lame Deer, MT is 46 inches (WRCC, 2012).

Tubi	<u> </u>	voruge	unnuu		onution		100.						
Climate Station	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Avg. Annual Precipitation (inches)
Lame Deer, MT	0.53	0.59	0.85	1.48	2.69	2.63	1.33	1.06	1.26	1.16	0.77	0.64	14.98
Colstrip, MT	0.57	0.54	0.83	1.57	2.51	2.70	1.29	1.14	1.24	1.19	0.65	0.54	14.78

Table 1. Average annual precipitation in inches

#### <u>Soil</u>

Soils are formed over time from weathered or deposited materials. The type of deposition and/or weathering of the parent geology influences many of the physical, chemical, and hydrologic characteristics of a soil. Among these properties are soil texture, which is the proportions of sand, silt, and clay; chemical content; bulk density; structure; and the kinds and amounts of rock fragments. Soil texture is given in the standard terms used by the U.S. Department of Agriculture, as defined according to percentages of sand, silt, and clay in the fraction of the soil that is less than 2 millimeters in diameter. "Loam," for example, is soil that is 7 to 27 percent clay, 28 to 50 percent silt, and less than 52 percent sand. An appropriate modifier is added when the content of particles coarser than sand is 15 percent or more – for example, "gravelly."

Loam and silty clay loam and channery loam dominate the fire area. These soil types are found to be relatively stable, though susceptible to wind and runoff erosion in severely burned areas.

#### Watershed Response

Stream flow in the area is influenced by the amount and timing of precipitation. Snow thaw is common from the middle to the end of March. By the end of March, flows start to increase in the streams. In April, a sharp increase in flow is attributed to the combination of precipitation and melting of accumulated snow. Flows reach their maximum during May or June. Although precipitation is highest in June, streamflow does not increase proportionally due to the increased evapotranspiration of the forested stands.

The drainages in the Chalky Fire area are in a stream flow regime dominated by runoff resulting from both snowmelt and intense summer rain storms. Runoff from rapid snowmelt or rain-on-snowmelt can occasionally occur in the late spring months, especially after heavy, wet snows associated with April and May blizzards. Peak flows result from both rainfall and snowmelt. Peak stream flows resulting from rainfall runoff account for the majority of the annual peaks observed in the area. Peak flows generally occur during the months of April, May, or June, but can occur any month from March to September if significant thunderstorm activity occurs.

The potential for sediment deposition and increased runoff will vary depending on many factors, including flood discharge, stream gradient, floodplain width, and sediment supply. In a single flood, channel incision could occur in relatively steep narrow parts of watersheds, and deposition could occur in gentler, wider reaches downstream. A variety of potential channel changes could therefore occur after the fire, however these changes are expected to be minimal due to the low gradient of streams and low-angle slopes.

#### B. Reconnaissance Methodology and Results

The scope of this assessment focuses on the infrastructure within or immediately downstream from the burned area. The purpose of a burned area assessment is to determine if the fire caused emergency watershed conditions and if there are potential values at risk from these conditions. Identification of values at risk occurs through consultation with the individuals, tribe, State and federal agencies, and through field investigation. Not all values initially identified are determined to be at risk. When emergency watershed conditions are found, and the values at risk are confirmed, then the magnitude and scope of the emergency is mapped and described. Values at risk and resources to be protected are analyzed and treatment prescriptions are developed to protect those values at risk. The most significant factor leading to emergency watershed conditions is loss of ground cover, which leads to erosion and changes in hillslope hydrologic function in the form of decreased infiltration and increased runoff. Such conditions.

Burned area evaluations included:

- Identifying fire-caused changes in soil properties and hydrologic function;
- Determining spatial extent and strength of hydrophobic soil conditions;
- Determining post-fire infiltration rates;
- Verifying and modifying the Burned Area Reflectance Classification (BARC) image to create a soil burn severity map, and if appropriate a runoff potential map;
- Identifying sediment source areas and erosion potential;
- Determining current channel and culvert capacities;
- Identifying potential flood zones; and
- Identifying potential threats to human life, property, and critical natural and cultural resources (values at risk).

The Interagency BAER Team hydrologist conducted field investigations and aerial reconnaissance to review resource conditions after the fires. The main objectives of the field visits were to 1) evaluate soil burn severity and watershed response in order to identify potential flood and erosion source areas; 2) identify and inventory values at risk, 3) identify the physical and biological mechanisms that may create risks; 4) review channel morphology and riparian conditions; 5) inspect hillslope conditions; and 6) determine needs for emergency stabilization.

#### Soil Burn Severity

Soil burn severity mapping is intended to reflect the degree of effects caused by the fire to soil characteristics that affect soil health and hydrologic function, hence erosion rate, and runoff potential. It is not a map of vegetation consumption. In mapping soil burn severity, the team evaluated field-observable parameters such as the amount and condition of surface litter and duff remaining, soil aggregate stability, amount and condition of fine and very fine roots remaining, and surface infiltration rate (water repellency). Water repellency was evaluated by observing the length of time a water drop remained beaded on the soil. If water repellency was present, the depth and thickness of this water repellant layer was also measured. Ash and soil color may also indicate how intense the heat was and how long it remained at a given place (residence time). These parameters are compared to similar soils under unburned conditions to estimate the degree of change caused by the fire.

Soil Burn Severity	Characteristics
Unburned to Very Low	Unburned islands within the fire perimeter, and areas where very low severity ground fire occurred. Vegetation canopy, ground cover, and soil characteristics are not altered significantly from pre-fire conditions.
Low	Shrub canopy and grasses may be scorched or consumed. Unburned and charred grass root crowns, grass thatch, and ponderosa pine needle litter are present at the surface. A moderate, thin water repellent layer, generally less than 0.25 inches, may be present at the ash-soil interface. The water repellent layer is discontinuous and may not be entirely fire-induced due to pre-fire drought conditions. In forested areas, light ground fire may have occurred but litter and duff remain largely intact and forest canopy is generally unaffected.
Moderate	In shrub and riparian areas, shrub canopy is consumed, with stobs and stems remaining. A moderate, thin water repellent layer may be present at the ash-soil interface, but is discontinuous. In forest areas, leaf litter and fine surface fuels may be consumed; conifer or hardwood canopy is scorched but not consumed and will soon become soil cover/mulch. Unburned patches between shrubs and trees are smaller but still present.
High	Generally areas where conifer or hardwood canopy cover was dense and pre-fire litter layers were deeper and more continuous (i.e. riparian areas). Some charred, but recognizable organic material may be present in or beneath a thick ash layer. Water repellency may be present in thicker layers starting at the ash-soil interface, but water infiltrates into the soil below this 0.25-0.50 inch layer.

Table 1 -General	Characteristics of	the soil burn	severity classes
1 a D C 1 = 0 C H C I a I	Unar actor istics of	the son burn	

While soil burn severity is not based primarily on fire effects to vegetation, the team used post-fire vegetative condition as one of the visual indicators in assessing soil burn severity. In some cases there may be complete consumption of vegetation by fire, with little effect on soil properties, such as in a shrub ecosystem. Denser vegetation, with a deeper litter and duff layer, results in longer heat residence time, hence more severe effects on soil properties. For example, deep ash after a fire usually indicates a deeper litter and duff layer prior to the fire, which generally supports longer residence times. This

promotes loss of soil organic cover and organic matter which are important for erosion resistance, and the formation or exacerbation of water repellent layers at or near the soil surface. The results are increased potential for runoff and soil particle detachment and transport by water, wind, and gravity. This would be mapped as high soil burn severity.

Conversely, sparse or light pre-fire vegetation such as grasses or sparse shrubs usually have negligible litter layer and surface fuels and experience extremely rapid consumption and spread rates, with very little heat residence time at the soil surface. The result is very little alteration of soil organic matter and little or no change in soil structural stability. Water repellency may or may not be entirely fire-induced due to pre-fire drought conditions.

In between these extremes, the moderate class of soil burn severity is far more diverse in observed soil conditions and can include various vegetation types, ranging from forests to shrub communities. In the case of a forest, the litter layer may be largely consumed, but scorched needles and leaves remain in the canopy and will rapidly become mulch. This is important in re-establishing protective ground cover and soil organic matter. This factor can result in the classification of the area as moderate, rather than high. Generally, however, there will also be less destruction of soil organic matter, roots, and structure in an area mapped as moderate. In a shrub ecosystem, even where pre-fire canopy density was high, litter layer is generally thin, and while the shrub canopy may have been completely consumed by the fire, the soil structure, roots, and litter layer may remain intact beneath a thin ash layer. Above ground indicators such as size of unconsumed twigs remaining to help the team determine how long the heat may have persisted on the site. If only root staubs and large diameter twigs remain, it was likely a more intense fire with longer heat residence time, and combined with other observations of soil conditions may result in a call of high soil burn severity.

Satellite image-derived maps called Burned Area Reflectance Classification (BARC) helps to map soil burn severity classes throughout the burned landscape. A BARC is a map of degree of post-fire changes in spectral reflectance. The BARC is created by comparing near infrared and shortwave infrared reflectance values and measuring the difference between pre-fire and post-fire satellite images (see <a href="http://www.fs.fed.us/eng/rsac/baer/barc.html">http://www.fs.fed.us/eng/rsac/baer/barc.html</a> for more information). Since vegetation condition is the primary factor affecting post-fire spectral response in remotely sensed images, the BARC must be adjusted to fit ground observations before it can accurately be referred to as a soil burn severity map. Field and aerial observations provided the data necessary to make adjustments to the BARC to create the map of soil burn severity classes.

#### Soil Erosion

Soil erosion potential following a fire is generally increased over pre-fire potential. This is largely due to loss of soil cover (forb, grass, leaf, and needle litter), surface horizon soil organic matter responsible for structural stability, and in some cases, increased water repellency at or near the soil surface. The amount of increase over pre-fire condition is related to the degree of soil changes.

Important factors in any erosion model that are most affected by fire are the same; the amount of effective soil cover, the inherent susceptibility to soil particle detachment by wind, water, or gravity (a function of soil texture and structural stability), and the surface infiltration rate. As discussed above, these characteristics vary by degree of soil burn severity, and an area of high soil burn severity can be expected to show a larger increase in sediment production than an area of low soil burn severity. It is important to understand pre-fire erosion behavior when assessing post-fire erosion, since some areas have water repellant surfaces and inherently high erosion potential even before the fire. Soils information from the NRCS Soil Data Mart and Soil Data Viewer were utilized.

#### C. Findings –

#### Soil Burn Severity

The general characteristics of the soil burn severity classes were described in Table 2. The soil burn severity for the Chalky Fire consists of the following:

Burn Severity Classification	Area (acres)	Area (% of total burned)
Unburned/Very Low	2,457	18%
Low	7,045	51%
Moderate	4,137	19%
High	301	2.2%
Total	13,940	

 Table 3 -Summary of Soil Burn Severity within the Chalky Fire Area within the Northern

 Chevenne Reservation.

Post-fire flows are not anticipated to significantly higher than pre-fire flows due to:

- 1. the patchy mosaic of burn severity found throughout the fire;
- 2. predominantly low and moderate burn severity throughout the fire;
- 3. pine needle mulch layer already forming to protect soils and minimize runoff;
- 4. re-sprouting of grasses and forbs;
- 5. healthy floodplain and riparian function found in the valley.

"Prescribed fires with low to moderate burn severity rarely produce adverse hydrologic effects that land managers need to be concerned about" (Neary et. al 2005). Because so much of the Chalky Fire was a mosaic of low to moderate burn severity, much like a prescribed fire would produce; post-fire flooding is not expected to be drastically increased over pre-fire conditions. Post wildfire floods from high burn severity areas can be a concern, particularly the timing of storm flows (response time) and magnitudes of flood peaks. Because intensely burned watersheds respond to rainfall faster, producing more "flash floods," they also may increase the number of runoff events. However, for the Chalky Fire the areas of high severity are small patches interspersed among areas of moderate and low burn severity. No watershed was identified that had a large portion of high burn severity. Thus areas that may generate some runoff will have to flow through adjacent areas of moderate and low burn severity, which essentially act as a buffer – filtering ash and sediment as well as slowing runoff and preventing rapid concentration of flow.

Throughout the fire area, vegetation recovery is largely dependent on climatic cycles. If normal winter precipitation occurs, vegetation recovery could be rapid, with forbs and grasses providing ground cover similar to that observed in unburned areas throughout the fire. Once sprouting vegetation begins to produce brushy crowns and a duff/litter layer, watershed response will be reduced further. By the second winter season, forbs, grasses, and re-established shrubs should provide sufficient cover to reduce any increase in watershed response to near pre-fire levels.

However, if winters are dry, vegetation recovery will be slow, and thus the establishment of ground cover and shrub communities will be slow, and watershed response will remain slightly elevated over pre-fire conditions. The recovery of some areas may be slowed than what past experience suggests, due to the extended drought and extensive wildfires in recent years.

A consequence of significant runoff, erosion, sediment and debris delivery is a short-term degradation of water quality as ash, sediment, and burned organic debris are delivered to streams and reservoirs within and downstream of burned areas. The impacts of this effect depend largely on the vegetative recovery times in combination with storm characteristics in the same time period.

#### Values at Risk

Aerial reconnaissance and field evaluations were conducted throughout the fire area to determine if threats to life, property, or critical cultural or natural resources were present on trust lands in close proximity or downstream of the fire area. Bridge, roads, culverts, outbuildings, residence buildings, cultural sites, and dam structures were evaluated for risk from increased erosion, flooding or debris flows. The following table summarizes the identified values at risk (Table 4).

Value at Risk	Potential Threat	Level of Risk	Treatment
Lame Deer			
Creek and			
Alderson			Stream
Creek			Crossing
Road	Culverts		Storm
Crossings	Plugging/Washouts/Flooding/Debris/Sediment	Low	Patrols
			Road
	Washouts of Road		Storm
Roads	Surface/Flooding/Debris/Sediment	Moderate	Patrols
			Grade Dip
Roads	Flooding/Debris/Sediment	High	Installation

#### IV. RECOMMENDATIONS

Based on the results of the above observations:

#### A. Emergency Stabilization

Storm Patrols

There are many places at risk of inundation, debris deposition, flood damage and other post-fire related impacts from elevated flows carrying sediment and debris. This post-storm assessment should identify culverts or bridges that are plugged or damaged. The patrols are used to identify those road problems such as plugged culverts and washed out roads and to clear, clean, and/or block those roads that are or have received damage. The storm patrollers shall have access to equipment that can be used when a drainage culvert is plugged or soon to be plugged and to repair any road receiving severe surface erosion. The sediment and debris should be removed immediately, especially from the inlet to avoid further damage to infrastructure. Work should be performed in the morning and early afternoon. Leave drainages when there is a chance of rain. Store equipment and materials out of flood plains and where chance of loss is low. Other values at risk (buildings, well heads, diversion structures, etc.) in the floodplain area may be assessed during storm patrol.

#### Grade Dip Installation

Increased runoff is expected in burned areas as a result of the Chalky Fire, particularly in severely burned areas. Roads with

insufficient drainage relief will experience accelerated erosion of the road surface. Erosion caused by roads to the surrounding landscape will worsen without treatment, initiating rills and gullies. Properly installing new grade dips on roads that are within burned areas will reduce soil erosion caused by roads, the potential for rills and gullies caused by roads, and reduce the need for ongoing road maintenance.

#### B. Management Recommendation – Rehabilitation – (Non Specification)

<u>Defer grazing in the Chalky Fire area until 2013</u> Monitor the recovery of the grasses within the burn, even in the low to moderate burn severity classes to ensure that the crust has stabilized. Manage the area to minimize use until it is determined that the soils have re-established pre-fire stability. Any activities that potentially break through the soil crust may cause irreversible damage and loss of a productive soil resource for many years.

#### VI. REFERENCES

Western Regional Climate Center. (WRCC) 2012. [Online] Available at: <u>http://www.wrcc.dri.edu/</u>. Accessed August 18, 2012.

Parsons, Annette, et al. 2010. Field Guide for Mapping Post-Fire Soil Burn Severity. General Technical Report RMRS-GTR-243. USDA Forest Service, Rocky Mountain Research Station.

Neary, Daniel G.; Ryan, Kevin C.; DeBano, Leonard F., eds. 2005. (revised 2008). Wildland fire in ecosystems: effects of fire on soils and water. Gen. Tech. Rep. RMRS-GTR-42-vol.4. Ogden, UT: U.S. Department of Agriculture, Forest Service, Rocky Mountain Research Station. 250 p.

Becky Biglow\_Pike – San Isabel National Forest\_(719) 239-9716

BURNED AREA EMERGENCY RESPONSE PLAN

2012 CHALKY FIRE

## APPENDIX II COMPLIANCE



Lynch Coulee

# BURNED AREA EMERGENCY RESPONSE PLAN 2012 CHALKY FIRE

#### A. FEDERAL ENVIRONMENTAL COMPLIANCE RESPONSIBILITIES

All projects proposed in the 2012 Chalky Fire Burned Area Emergency Response (BAER) Plan that are prescribed, funded, or implemented by Federal agencies on the Northern Cheyenne Reservation are subject to compliance with the *National Environmental Policy Act* (NEPA) in accordance with the guidelines provided by the *Council on Environmental Quality (CEQ) Regulations (40 CFR 1500-1508)*. This Appendix documents the Bureau of Indian Affairs (BIA) BAER Team considerations of NEPA compliance requirements for prescribed emergency stabilization and monitoring actions described in this plan for areas affected by the Chalky Fire. For any proposed activities not addressed in this plan, the BIA must complete separate NEPA analyses and compliance documentation.

This plan has been developed by a BIA BAER Team, with assistance from staff at Northern Cheyenne Agency BIA, Rocky Mountain Region BIA, and Northern Cheyenne Tribe.

**Agency Specific Guidance:** This NEPA documentation has been developed in accordance with the following agency specific guidelines.

• **Bureau of Indian Affairs:** Burned area emergency stabilization and monitoring actions proposed on Tribal Trust lands will comply with NEPA compliance guidelines contained in the Indian Affairs Manual (59 IAM Chapter 3) policy, requirements and responsibilities.

#### B. RELATED PLANS

The 2012 Chalky Fire BAER Plan was reviewed for consistency with relevant plans and policies related to trust lands impacted by the Chalky Fire. Below are brief descriptions of plans referenced in the development of the Chalky Fire BAER Plan.

#### Forest Management Plan for the Northern Cheyenne Reservation, 2009

The Forest Management Plan provides guidance and direction on resource management activities on the Northern Cheyenne Reservation for the period 2009-2025. The Forest Management Plan identifies goals and objectives for Northern Cheyenne forest lands and includes action plans for implementing resource protection and timber management. A companion document to this plan is the Bureau of Indian Affairs Northern Cheyenne Agency Wildland Fire Management Plan which is described below.

#### Bureau of Indian Affairs Northern Cheyenne Agency Wildland Fire Management Plan, 2011

The purpose of the Wildland Fire Management Plan is to provide direction to the Northern Cheyenne Agency on implementation of its fire management program and related activities for the period 2011-2025. The Wildland Fire Management Plan also guides wildland fire operations and addresses management of unplanned and planned ignitions, and prevention, mitigation and education. General BAER guidelines and objectives are also discussed in this plan.

#### C. CUMULATIVE IMPACTS ANALYSIS

Cumulative effects are the environmental impacts resulting from the incremental impacts of a proposed action, when added to other past, present, and reasonably foreseeable future actions, both Federal and non-federal. Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time. The emergency stabilization treatments for the areas affected by the

Chalky Fire, as proposed in the Chalky BAER Plan, do not result in an intensity of impact (i.e. major ground disturbance, etc.) that would cumulatively constitute a significant impact on the quality of the environment. The treatments are consistent with the above jurisdictional management plans and associated environmental compliance documents of the BIA, Northern Cheyenne Agency, Northern Cheyenne Tribe and the attached categorical exclusion.

No direct or indirect unavoidable adverse impacts to the biological or physical environment would result from the implementation of the Chalky BAER Plan. The implementation of BAER and monitoring treatment actions proposed in the plan would not result in any adverse effect on the burned area or areas downstream. Conversely, implementation of the plan would be expected to result in a cumulatively beneficial response based on BAER recovery efforts.

#### D. APPLICABLE AND RELEVANT CATEGORICAL EXCLUSIONS

The individual actions proposed in this plan are Categorically Excluded from further environmental analysis as provided for in the Department of Interior Manual Part 516 (Part 516 DM). All applicable and relevant Department of Interior and BIA Categorical Exclusions are listed below. Categorical Exclusion decisions were made with consideration given to the results of required emergency consultations completed by the BAER Team and documented below.

#### Applicable Department of the Interior Categorical Exclusions

Part 516 DM 2 Appendix 1.6	Non-destructive data collection, inventory (including field, aerial and satellite surveying and mapping), study, research and monitoring activities.
Applicable Bureau of Indian Affair	s Categorical Exclusions

Part 516 DM 10.5 H (6)	Approval of emergency and range rehabilitation plans when limited to environmental stabilization on less than 10,000 acres and not including approval of salvage sales of damaged timber.
Part 516 DM 10.5 L (5)	Emergency repairs under 23 U.S.C. 125.
Part 516 DM 10.5 M (1)	Data gathering activities such as inventories, soil and range surveys, timber cruising, geological, geophysical, archaeological, paleontological and cadastral surveys.
Part 516 DM 10.5 M (2)	Establishment of non-disturbance environmental quality monitoring programs and field monitoring stations including testing services.

#### E. APPLICABLE LAWS AND EXECUTIVE ORDERS

This section documents consideration given to the requirements of specific environmental laws in the development of the Chalky Fire BAER Plan. Specific consultations initiated or completed during development and implementation of this plan are also documented. The following executive orders and legislative acts have been reviewed as they apply to the Chalky Fire BAER Plan.

**National Historic Preservation Act (NHPA).** Certain emergency stabilization treatments may have the potential to affect significant cultural resources and thereby require the federal agency to comply with NHPA and as promulgated under 36 CFR Part 800. To assist the

Crow Agency in meeting NHPA compliance, Section 106 consultation was initiated with the Northern Cheyenne's Tribal Historic Preservation Officer and continued throughout the development of the plan to ensure the protection and mitigation of significant cultural resources affected by the Chalky Fire.

**Executive Order 11988, Floodplain Management.** No proposed treatments would occupy or modify floodplains and all proposed treatments are in compliance with this order.

**Executive Order 11990, Protection of Wetlands.** No proposed treatments would result in long-term impacts to or loss of wetlands and all proposed treatments are in compliance with this order.

**Executive Order 12372, Intergovernmental Review.** Coordination and consultation is ongoing with affected Tribes, Federal, and local agencies. A copy of the BAER plan will be disseminated to all affected parties.

**Executive Order 12892, Federal actions to address Environmental Justice in Minority and Low-Income Populations.** All Federal actions must address and identify, as appropriate, disproportionately high and adverse human health or low-income populations, and Indian Tribes in the United States, The BAER Team has determined that the actions proposed in this plan will result in no adverse human health or environmental effects for minority or low-income populations and Indian Tribes.

**Endangered Species Act.** The BAER Team has consulted with US Fish and Wildlife Service Biologists regarding actions proposed in this plan and potential effects on federally listed species and has determined that there is No Effect on threatened and endangered species.

**Clean Water Act.** All proposed treatments are in compliance with this Act. Restoration and emergency stabilization measures proposed are necessary to maintain clean water within the burn and adjacent areas. Long-term impacts are considered beneficial to water quality.

**Clean Air Act.** Federal Ambient Air Quality Primary and Secondary Standards are provided by the National Ambient Air Quality Standards, as established by the U.S. Environmental Protection agency (EPA) (Clean Air Act, 42 U.S.C. 7470, et seq., as amended). The BAER Team has determined that treatments prescribed on the Chalky Fire will have short-term minor impacts to air quality due to equipment emissions and/or increase in particulates during ground-based activities, but they that would not differ significantly from routine land use practices for the area. As such, all proposed treatments are in compliance with this Act.

#### F. CONSULTATIONS

Norma Gourneau, Superintendent, Northern Cheyenne Agency, Bureau of Indian Affairs Jarvis Gust, Regional Wildlife Specialist, Bureau of Indian Affairs Anne Vanderhey, Biologist, US Fish and Wildlife Service Katrina Dixon, Biologist, US Fish and Wildlife Service Jeff Berglund, Biologist, US Fish and Wildlife Service Randy Matchett, Wildlife Biologist, US Fish and Wildlife Service William Walksalong, Director of Natural Resources, Northern Cheyenne Tribe Julian Hiwalker, Student Trainee, Northern Cheyenne Agency, Bureau of Indian Affairs Conrad Fisher, Tribal Historic Preservation Officer, Northern Cheyenne Tribe Eddie WhiteDirt, Monitor, Northern Cheyenne Tribe Arlie Harris, Monitor, Northern Cheyenne Tribe

#### G. SUMMARY OF COMPLIANCE DOCUMENTATION

The following table summarizes NEPA compliance in place for the BAER Emergency Stabilization (ES) and Burned Area Rehabilitation (BAR) treatments proposed for the Chalky Fire for the Northern Cheyenne Reservation.

Treatment or Action	NEPA documentation (EIS, EA, or Cat Ex)	Reference to Assessment	Findings of Significance
ES-BAER Plan	Part 516 DM 10.5 H (6)	N/A	N/A
Preparation			
ES-Implementation	Part 516 DM 10.5 H (6)	N/A	N/A
Leader			
ES-Invasive Species	Part 516 DM 10.5 M (1), M(2)	Vegetation	No Significant Impact
Monitoring	Part 516 DM 2 Appendix 1.6		
ES-Invasive Species	Part 516 DM 10.5 H (6)	Vegetation	No Significant Impact
Treatment		_	
ES-Grade Dip	Part 516 DM 10.5 L (5)	Watershed	No Significant Impact
Installation			
ES-Storm Patrol	Part 516 DM 10.5 H (6)	Watershed	No Significant Impact
ES-Cultural Site	Part 516 DM 10.5 H (6)	Cultural Resource	No Significant Impact
Stabilization			
BAR-Reforestation	Part 516 DM 10.5 H (6)	Vegetation	No Significant Impact
BAR-CFI Plots	Part 516 DM 10.5 M (1), M(2)	Vegetation	No Significant Impact
	Part 516 DM 2 Appendix 1.6		

#### H. STATEMENT OF COMPLIANCE

The CEQ Regulations at 40 CFR 1508.4 require agencies to consider whether fairly routine actions involve extraordinary circumstances that, per NEPA, trigger an agency to prepare additional assessment and consideration. If it is determined that any of the exemptions listed in Part 516 DM 2, Appendix 2 apply to a proposed action, that action may not be categorically excluded, and an Environmental Assessment or an Environmental Impact Statement must be prepared. All treatments that are proposed as a Categorical Exclusion for the Chalky Fire BAER Plan have been compared against the list of extraordinary circumstances and were found not to trigger any exceptions.

I have reviewed the proposed treatments in the Chalky Fire BAER Plan in accordance with the criteria discussed above and have determined that the proposed actions qualify as BIA Categorical Exclusions and would not result in any significant effect on the environment. BAER Team specialists have completed necessary coordination and consultation to ensure compliance with the National Historic Preservation Act, Endangered Species Act and other Federal, State and local environmental review requirements. As such, all treatments are approved for implementation.

Prepared by: Juliette Nabahe, Chalky Fire, Environmental Protection Specialist, BIA BAER Team

Approved:

Norma Gourneau, Superintendent, Northern Cheyenne Agency

Date



EXCEPTION CHECKLIST FOR BIA CATEGORICAL EXCLUSIONS

Project: Chalky Fire Burned Area Emergency Response (BAER) Plan Date: 8/17/2012

Nature of Proposed Action: <u>Approval and implementation of prescribed treatments in the Chalky Fire</u> <u>BAER Plan.</u>

#### Part 516 DM 2 Appendix 1.6 Categorical Exclusions:

Non-destructive data collection, inventory (including field, aerial and satellite surveying and mapping), study, research and monitoring activities.

Part 516 DM 10.5 Categorical Exclusions:

#### H (6) Forestry

Approval of emergency forest and range rehabilitation plans when limited to environmental stabilization on less than 10,000 acres and not including approval of salvage sales of damaged timber.

L (5) <u>Roads and Transportation</u> Emergency repairs under 23 U.S.C. 125.

#### M (1) Other

Data gathering activities such as inventories, soil and range surveys, timber cruising, geological, geophysical, archeological, paleontological and cadastral surveys.

M (2) Other

Establishment of non-disturbance environmental quality monitoring programs and field monitoring stations including testing services.

#### Evaluation of Exception to use of Categorical Exclusion

1.	This action would have significant adverse effects on public health or safety.	No 🖂	Yes 🗌
2.	This action would have an adverse effect on unique geographical features, such as wetland, wild or scenic rivers, refuges, floodplains, rivers placed on nationwide river inventory, or prime or unique farmlands.	No 🖂	Yes 🗌
3.	The action will have highly controversial environmental effects.	No 🛛	Yes 🗌
4.	The action will have highly uncertain environmental effects or involve unique or unknown environmental risks.	No 🛛	Yes 🗌
5.	This action will establish a precedent for future actions.	No 🖂	Yes 🗌
6.	This action is related to other actions with individually insignificant, but cumulatively significant environmental effects.	No 🛛	Yes 🗌

7.	This action will affect properties listed or eligible for listing in the National Register of Historic Places.	No 🖂	Yes 🗌
8.	This action will affect a species listed, or proposed to be listed as endangered or threatened.	No 🖂	Yes 🗌
9.	This action threatens to violate federal, state, local, or tribal law or requirements imposed for protection of the environment.	No 🖂	Yes 🗌
10.	This action will have a disproportionately high and adverse effect on low income or minority populations.	No 🛛	Yes 🗌
11.	This action will limit access to, and ceremonial use of Indian sacred sites on federal lands by Indian religious practitioners, or significantly adversely affect the physical integrity of such sacred sites.	No 🔀	Yes 🗌
12.	This action will contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area, or may promote the introduction growth, or expansion of the range of such species.	No 🖂	Yes 🗌
A "ye	es" to any of the above exceptions will require that an EA be prepared.		
NEP	A Action CE _ <b>X_</b> EA		

Preparer's Name and Title: Juliette Nabahe, BIA BAER Team Environmental Protection Specialist

Regional Archeologist Concurrence with Item 7

Concur: \_\_\_\_\_ Regional Director/Superintendent

Date: \_\_\_\_\_

Date:

Concur: \_\_\_\_\_ Date Regional Office/Agency Environmental Coordinator

#### **BURNED AREA EMERGENCY RESPONSE PLAN**

#### 2012 CHALKY FIRE

#### APPENDIX III PHOTO DOCUMENTATION

- FORESTRY / VEGETATION
- CULTURAL RESOURCES
- WILDLIFE RESOURCE
- WATERSHED / SOIL ISSUES



Lynch Coulee

# Forestry\_Vegetation Issues / Concerns





Moderate Burn Severity







Mosiac Burn



North Slope High Mortality



Low Mortality

# Cultural\_ Issues / Concerns



**Burned Over Burials** 



End Scraper Exposed after the Fire



**Dozer Line Impacted Site** 



Hazard Trees Posing Risk to Burial Site



Low Burn Severity above Archaeological Sites



Stone Alignment Unaffected by the Fire

# Wildlife Issues / Concerns



Active prairie dog home

Bull snake



Black bear

Sharp-tailed grouse

## Watershed Issues / Concerns



View of Skyline road

South spur of Rye Grass Creek Road: Emergency Stabilization Specification to install grade dips to improve road drainage.



Highway 212 stream Crossing: Inspect and Maintain clean Culverts in response to expected Increased stream flows



Area of Low to Moderate soil burn severity in the Kelly Creek area.



Area of high soil burn severity where Chalky Fire burned over an older fire Near Barb Wood Spring

# **BURNED AREA EMERGENCY RESPONSE PLAN**

# 2012 CHALKY FIRE

APPENDIX IV MAPS

- #1 Burn Severity\_ BARC Map#2 Emergency Stabilization Map#3 Reforestaton and CFI



**Evaluating Soil Burn Severity** 

# INSERT 11" X 17"

Burn Severity

IMAGE

# INSERT 11" X 17" EMERGENCY STABILIZATION

MAP

# INSERT 11" X 17" REFORESTATION & CFI

MAP

#### **BURNED AREA EMERGENCY RESPONSE PLAN**

#### 2012 CHALKY FIRE

#### APPENDIX V SUPPORTING DOCUMENTATION

- 1. BAER Team Request
- Delegation of Authority
   BAER JHA
- 4. BAER\_Roster 2012
- 5. Organizational Chart
- 6. Cultural Cost Risk
- 7. Watershed Cost Risk
- 8. Forestry\_Veg Cost Risk 9. Chalky Closeout



Wildland Urban Interface

10. Transmittal Memo



IN REPLY REFER TO: Executive Direction BUREAU OF INDIAN AFFAIRS NORTHERN CHEYENNE AGENCY P.O. BOX 40 LAME DEER, MT 59043



AUG - 7 2012

#### **MEMORANDUM:**

TO: Edward Parisian – Director, Rocky Mountain Region

FROM: Norma Gourneau, Superintendent Mone Douceen

SUBJECT: Request for Burned Area Emergency Response (BAER) Team Chalky Fire

I am requesting the Rocky Mountain Region Burned Area Emergency Response (BAER) Team to evaluate, assess and report any potential needs for areas needing emergency stabilization and long term rehabilitation for the Chalky Fire. This fire started off-reservation and came onto the Northern Cheyenne Reservation.

Your prompt attention to this request will be greatly appreciated. If you have further questions on this matter, please contact my office at (406) 477-8242.



BUREAU OF INDIAN AFFAIRS NORTHERN CHEYENNE AGENCY P.O. BOX 40 LAME DEER, MT 59043



IN REPLY REFER TO: Executive Direction AUG -7 2012

#### MEMORANDUM

То:	Team Leader, Burned Area Emergency Response (BAER) Team
From:	Northern Cheyenne Agency, Superintendent Minina Downlan
Subject:	Chalky BAER Team Delegation of Authority

You are hereby delegated authority and responsibility to assess post fire effects and produce a Burned Area Emergency Response (BAER) Plan outlining measures and standards necessary to mitigate fire damage resulting from the Chalky Fire. All BAER activities will be conducted within the framework of provisions contained within Part 620: Department of Interior Manual Chapter 3; Bureau of Indian Affairs policy and sound resource management practices. A National Environmental Policy Act (NEPA) document will be prepared as part of the BAER Pan.

Your primary responsibility is to organize and direct your assigned resources to establish cost effective measures to protect the resources of the Northern Cheyenne Indian Reservation from further damage and start the process of recovery. You are to work in cooperation with the Northern Cheyenne Tribe.

As a team leader, you are accountable to me and to the Rocky Mountain Regional Director, Edward Parisian. On any occasion that I am not immediately available, Alonzo Terry Spang, Deputy Superintendent has full authority to represent me.

#### US DEPT OF INTERIOR BUREAU OF INDIAN AFFAIRS BRANCH OF FIRE MANAGEMENT NATIONAL INTERAGENCY FIRE CENTER

# BURNED AREA EMERGENCY RESPONSE (BAER)

# REQUEST TO INITIATE EMERGENCY STABILIZATION FUNDING

1. Date of Request	8/06/2012							
2. Agency Name	Northern Cheyenne Agency, BIA							
3. Agency Contact and Phone number	Norma Gourneau(406) 477-8242Daniel Rasmussen(406) 696-5061							
4. Fire Name	Chalky Fire							
5. Fire Code	G4HC							
6. Project duration (years)	3 year							
7. Request for funds (Dollars) NOTE: On the next page, list proposed treatments and estimated cost of each	Emergency Stabilization (92320) \$ 30,000							
8. Total estimated cost of ES Project NOTE: On the next page, list proposed treatments and estimated cost of each	Emergency Stabilization (92320) \$ 30,000							
9. Reviewed/Approved By: (Agency Signature)	Noma Dourneau							
10. Reviewed/Approved By: (Regional Office Signature)	Nachla							
11. Reviewed/Approved By: (NIFC Signature)								

APPROVAL LEVELS: Superintendent up to \$250,000, Regional Director \$250,000 to \$500,000, BIA-NIFC over \$500,000.

Form Version: 2011

	Mapping/Inventory Within Fire Perimeter	Field surveys, monitoring															General Field work, monitoring			IOB HAZARD ANALVSIS (JHA)	Burned Area Emergency Response	National Interagency
Stump/root holes	Working within fire perimeter.	Steep slopes, Remote worksites	Crossing creeks	Trip and fall, eye poking	Fatigue, carelessness			Giardia / insects			Hypothermia and cold			Sun and hyperthermia			General personal safety	O. NALANUS	Darryl Martinez	4. NAME OF ANALYST	<b>BAER Assessments</b>	1. WORK PROJECT/ACTIVITY
Keep your eyes on path of travel. Stop you task if your attention is diverted.	Wear PPE (Hard Hat, leather boots, NOMEX, fire shelter, goggles, and gloves) at all times. Recognize fires are not controlled. Know your 10 standard fire orders and "watch out" situations.	Wear vibram soled shoes, with good ankle support. Carry a radio, leave itinerary.	Watch where you walk in stream, expect rocks to be slippery, don't cross if you feel unsafe. Cross facing upstream so knees don't buckle, use a stick for extra balance.	Watch for down trees and debris on forest floor. Wear goggles when walking in thick, shrubby areas	Get plenty of sleep at night; Be careful and do job right the first time, safely.	Tuck pants into boots, shirt into pants, wear long sleeves	Check yourself daily for ticks, especially hair.	Don't drink unfiltered or untreated water from creeks	Use extra caution in stream bottoms to prevent falling in water and hypothermia.	Bring rain gear, hat, warm gloves with you everyday	Carry extra clothes; wear layers to prevent sweating and subsequent cooling	Drink enough water to keep hydrated and prevent heat exhaustion or heat stroke (at least 2 quarts in summer). Pace yourself when climbing steep, open slopes.	Use sunscreen to prevent sunburn.	Cover areas of exposed skin with proper personal protective clothing.	where you will be; Be sure someone knows you have returned.	If going to a remote area alone let someone know specifically	Bring your radio with charged battery Sign out;	9. ABA LEMENT ACTIONS Engineering Controls * Substitution * Administrative Controls * PPE	BAER Team Leader	5. JOB TITLE	East Sarpy and Chalky Fires	2. LOCATION
Stop your travel and complete	<ol> <li>fire shelter, goggles,</li> <li>e not controlled.</li> <li>tch out" situations.</li> </ol>	support.	cks to be slippery, kle, use a stick for	floor. by areas.	afely.	ar long sleeves.	air.	om creeks.	vent falling in water	everyday.	sweating and	prevent heat <u>s in summer).</u> slopes.		ersonal protective	d.	e know specifically		s * Ndd * E	8/11/2012	6. DATE PREPARED	DOI BAER Team	3. UNIT

AUGUNATURE CARDAGUO		Kenn J- Welters Cours Card	Driving Amiter North	Communication/Coordination with Team Leaders and Suppression Personnel								
			Vehicle accidents and associated iniurv			Heavy brush Insect bites	Falling rocks	Lightning	Personal Health and Safety	Rattle snakes	Slippery footings	Snags/Hazard trees
11. TITLE 12. DATE Hydrolog ist 8/11/2012	Roads are narrow, drive defensively, giving yourself enough time/space to react to other drivers. Maintain stopping distance of half the distance you can see. Drive with headlights on. Stop and take a break if you feel sleepy while driving, or let someone else drive. If possible, remove hazards from roadbed rather than try to drive over or around them.	happens. Back your vehicle in when parking and use a ground guide when available. Drive carefully in rain and mud, chain up BEFORE you get stuck. Don't attempt accessing remote areas in poor conditions	leaving fire perimeter. Always wear safety belts and make sure everyone is buckled up! Drive carefully on heavily travelled roadways. Driving defensively means anticipating the other drivers actions before it	Report your next day's work area to Team Leader by 1800 the previous day In order to be included in next day's shift plan. Be sure to check in with Division Sup.Group before entering and	Carry anti-histamine and asthma-inhaler for bee stings. If known allergic carry proper medication and instruct coworkers in administration.	Wear long sleeve shirt; goggles	Wear hardhat if in area with loose rocks; don't work directly above another person; be wary of rocks.	Check weather report, stay off ridge tops and open slopes during lightning storms If stuck in open keep radio and metallic objects away from you, squat down with only feet on ground using insulate pad if	Take care of cuts, bruises, and blisters immediately. Report accident to Team Leader and complete accident report.	Be aware at all times.	Be aware in areas of wet ash, loose rocks, and unstable slopes	Size up your surroundings. Avoid work in areas where hazards exist. Be aware of expected conditions. Post a lookouts if the wind picks up.



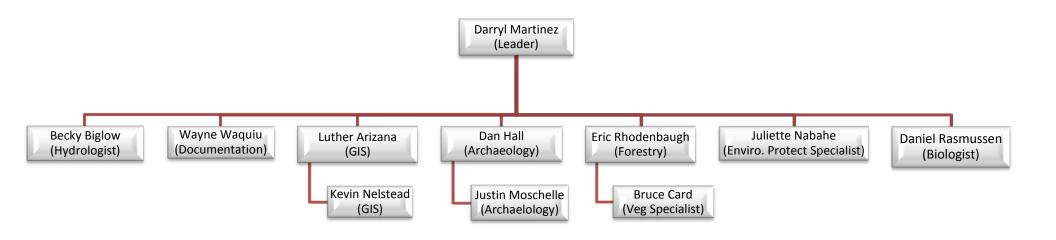
### 2012 BURNED AREA EMERGENCY RESPONSE (BAER) TEAM CHALKY FIRE

POSITION	NAME/ORGANIZATION/ (Unit Identifier) ADDRESS (GAO	WORK PHONE	FAX	CELL/PAGE/ EMAIL
Team Leader BAEL	Darryl Martinez /BIA NIFC (NMSW 1001 IndianSchoolRd.NW,Albuquerque, NM 87104 (SW)	C) 505-563-3369	505-563-3052	505-331-3514c darryl.martinez@bia.gov
Forestry / Veg BAFO	Eric Rhodenbaugh/BIA Wind River Agency(WYWHPO Box 158, Fort Washakie, WY 82514(RI	207-22-2719	307-332-7317	307-349-2300c Eric.rhodenbaugh@bia.gov
BABO	Bruce Card P.O.Box 158, Fort Washakie, W.Y. 82514 (R	M)		307-251-9920 с
Hydrologist BAHY	<i>Becky Biglow</i> / Pike - San Isabel National Forest_Salida 550 E. 3 <sup>rd</sup> St. Salida, CO 81201	719-239-9716		541-337-5582 c becbiglow@gmail.com
Cultural Resources BACS	Dan Hall /BIA Pacific Region(CASA2800 Cottage Way, Sacramento, CA 95825(No	<sup>7</sup> 916-978-6041	916-978-6055	916-803-3840 c <u>dan.hall@bia.gov</u>
BACS	Justin Moschelle / BIA Rocky Mountain Region 316 N 26 <sup>th</sup> Street, Billings, MT 59101 (RI	A) 406-247-7911		406-529-1616 c justin.moschelle@bia.gov
Cultural Resources BADO	Wayne Waquiu /BIA Albuquerque AO(NMABPO Box 26567, Albuquerque, NM 87125-6567(S	A) W) 505-563-3380	505-563-3052	505-259-6483c wayne.waquiu@bia.gov
Geo. Info Sys. Spec. GISS	Luther Arizana/BIA NIFC(IDFC)3833 S. Development Ave, Boise, ID 83705(E	200-307-3377	208-433-6543	208-861-7783c luther.arizana@bia.gov
GISS	Kevin Nelstead / BIA Rocky Mountain Region316 N 26th Street, Billings, MT 59101	406-247-7949 A)		406-281-1395 kevin.nelstead@bia.gov
Env. Prot. Spec. BAEN	Juliette Nabahe/ BIA Fort Apache (AZF PO Box 560, Whiteriver, AZ 85941 (SW)	ГА) 928-338-5356	928-338-5383	928-205-9460 juliette.nabahe@bia.gov
Wildlife Biologist BABI	Daniel Rasmussen /BIA Rocky Mountain Region           316 N 26 <sup>th</sup> Street, Billings, MT 59101         (RI)	A) 916-978-6041	916-978-6055	916-803-3840 c daniel.rasmussen@bia.gov

#### **BURNED AREA EMERGENCY RESPONSE TEAM (BAER)**

#### **CHALKY FIRE**

#### NORTHERN CHEYENNE AGENCY (BIA)



# 2012 Chalky Fire Cost/Risk Analysis – Cultural Resources

Treatments	Cost
#7 Cultural Site Stabilization	\$1,491
Total	\$1,491

# Part 2. Probability of Rehabilitation Treatments Successfully Meeting ESR Objectives

Treatments	Units	%
#7 Cultural Site Stabilization	20	90
	a ta anta a	

## Risk of Resource Value Loss or Damage

## No Action-Treatment Not Implemented (check one)

Resource Value	None	Low	Mid	High
Lives	Х			
Residential & Commercial Property	Х			
Water Quality & Soil Productivity	Х			
Cultural Resources				Х
Roads	<b>^</b>	81818181818181818181818		

## Proposed Action Treatments Successfully Implemented (check one)

Resource Value	None	Low	Mid	High
Lives	X	2017 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 - 1947 -	U. R.	
Residential & Commercial Property	Х			
Water Quality & Soil Productivity	Х			
Cultural Resources		Х		
Roads	Х			

#### PART 3. SUMMARY

1. Are the risks to natural resources and private property **acceptable** as a result of the fire if the following actions are taken?

**Proposed Action** Yes [X ] No [ ] Rationale for Answer:

#7 Cultural Site Stabilization: The stabilization of three burial sites through the removal of hazard trees has no potential to place natural resources and private property at risk.

**No Action** Yes [X ] No [ ] Rational for answer:

#7 Cultural Site Stabilization: Selection of the No Action Alternative, the decision to <u>not</u> implement the Proposed Action has no potential to place natural resources or private property at risk. The subject of the Proposed Alternative, a burial site, is not a natural resource or private property.

Alternative(s) Yes [X] No [] Rationale for answer:

#7 Cultural Site Stabilization: There is no viable alternative to the proposed action.

2. Is the probability of success of the proposed action, alternatives or no action acceptable given their costs?

**Proposed Action** Yes [X] No [] Rational for answer:

#6 Cultural Site Stabilization: Burial sites are important cultural resources that provide the Tribal community a link to their past and a venue for honoring elders or other family members who have passed on. The modest costs associated with this treatment are acceptable given the probability of success.

**No Action** Yes [] No [X] Rational for answer:

#7 Cultural Site Stabilization: Selection of the No Action Alternative could result in unacceptable consequences to these three burial sites. The potential costs to these cultural resources that may occur if the Proposed Action is not selected is incalculable when compared with the modest cost that would be incurred by implementing this treatment.

3. Which approach will most cost-effectively and successfully attain the Emergency Stabilization and Rehabilitation objectives and therefore is recommended for implementation from a Cost/Risk Analysis standpoint?

**Proposed Action** Yes [X] No [] Rational for answer:

#7 Cultural Site Stabilization: The Proposed Action will best meet the objective of ensuring that these three burial sites will not be impacted as the result of tree hazards. While no costs would be incurred by not implementing this treatment, the certainty of impacts from tree fall is unacceptable.

# 2012 Chalky Fire Cost/Risk Analysis – Watershed

Treatments	Cost
Storm Patrol and Culvert Cleanout	\$24,970
Grade Dip Installation on Roads	\$19,695
Total	\$44,665

## Part 2. Probability of Rehabilitation Treatments Successfully Meeting ESR Objectives

Treatments	Units	%
Storm Patrol and Culvert Cleanout		90
Grade Dip Installation on Roads	24	90
		_

## Risk of Resource Value Loss or Damage

## No Action-Treatment Not Implemented (check one)

Resource Value	None	Low	Mid	High
Lives	モドドドドドドドル		х	
Residential & Commercial Property	х			
Water Quality & Soil Productivity			х	
Cultural Resources			х	
Roads	nanananananana	81818181818181818181818		x

## Proposed Action Treatments Successfully Implemented (check one)

Resource Value	None	Low	Mid	High
Lives		x	701016161616161616161	
Residential & Commercial Property	х			
Water Quality & Soil Productivity		Х		
Cultural Resources		х		
Roads		х		

#### PART 3. SUMMARY

1. Are the risks to natural resources and private property **acceptable** as a result of the fire if the following actions are taken?

**Proposed Action** Yes [X ] No [ ] Rationale for Answer:

Storm Patrol and Culvert Cleanout: There are no anticipated risks to human life, private property and natural resources as the result of implementing the proposed action. There is immediate and future threat to travelers along these roads within and adjacent to the burned area due to the increased potential for flash floods and mudflows. Normal storm frequencies and magnitudes can more easily initiate rill and gully erosion on the slopes with loss of vegetation and it is likely that this runoff will cover the roads or cause washouts. These events make for hazardous access along steep slopes and put the safety of users at risk. Ensuring that culverts are kept free of debris will significantly reduce the probability of inundation, debris deposition, flood damage, and other post-fire impacts resultant from elevated flow events.

Grade Dip Installation on Roads: There are no anticipated risks to human life, private property and natural resources as the result of implementing the proposed action. Increased runoff is expected in burned areas as a result of the Chalky Fire, particularly in severely burned areas. Roads with insufficient drainage relief will experience accelerated erosion of the road surface. Erosion caused by roads to the surrounding landscape will worsen without treatment, initiating rills and gullies. Properly installing new grade dips on roads that are within burned areas will reduce soil erosion caused by roads, the potential for rills and gullies caused by roads, and reduce the need for ongoing road maintenance.

#### **No Action** Yes [] No [X] Rational for answer:

Storm Patrol and Culvert Cleanout: Risks to human life, private property and natural resources are certain to be elevated should the proposed action not be implemented. Culverts that are plugged or otherwise compromised will result in unconstrained transport of sediment and debris that may pose significant and unacceptable risks.

Grade Dip Installation on Roads: Risks to human life, private property and natural resources are certain to be elevated should the proposed action not be implemented. Increased amounts of runoff from rain and snowmelt events on roads will result in erosion along road surfaces and to the surrounding landscape that may pose significant and unacceptable risks.

Alternative(s) Yes [] No [X] Rationale for answer:

Storm Patrol and Culvert Cleanout: There are no viable alternatives to the proposed action.

Grade Dip Installation on Roads: There are no viable alternatives to the proposed action.

2. Is the probability of success of the proposed action, alternatives or no action acceptable given their costs?

**Proposed Action** Yes [X] No [] Rational for answer:

Storm Patrol and Culvert Cleanout: The probability of success by implementing the proposed action is sufficient to justify the modest costs that will be incurred, particularly when considering the certain and unacceptable risks to human life, property, and natural resources that would result otherwise.

Grade Dip Installation on Roads: The probability of success by implementing the proposed action is sufficient to justify the modest costs that will be incurred, particularly when considering the certain and unacceptable risks to human life, property, and natural resources that would result otherwise.

#### **No Action** Yes [] No [X] Rational for answer:

Storm Patrol and Culvert Cleanout: The risks to human life, property, and natural resources posed by culverts that are plugged or otherwise compromised will result in unconstrained transport of sediment and debris that may pose significant and unacceptable risks unacceptable when compared with the modest costs of implementing the proposed action.

Grade Dip Installation on Roads: The risks to human life, property, and natural resources posed by unregulated flows and resultant erosion of road surfaces and the surrounding landscape are unacceptable when compared with the modest costs of implementing the proposed action.

3. Which approach will most cost-effectively and successfully attain the Emergency Stabilization and Rehabilitation objectives and therefore is recommended for implementation from a Cost/Risk Analysis standpoint?

#### **Proposed Action** Yes [X] No [] Rational for answer:

Storm Patrol and Culvert Cleanout: The proposed action is the only viable and cost effective alternative to ensure that culverts are cleaned on a regular basis, thereby greatly reducing the risks to human life, property, and natural resources posed by elevated flow events. The probability of success is commensurate with the modest costs for implementation.

Grade Dip Installation on Roads: The proposed action is the only viable and cost effective alternative to ensure that increased runoff along roads that is expected from rainfall and snowmelt events is regulated such that there will be reduced risks of erosion to road surfaces and the surrounding landscape. The probability of success is commensurate with the modest costs for implementation.

# 2012 Chalky Fire Cost/Risk Analysis – Monitoring and Mitigation

Treatments	Cost
Invasive Species Mitigation	\$31,135
Invasive Species Monitoring	\$5,403
Total	\$36,538

# Part 2. Probability of Rehabilitation Treatments Successfully Meeting ESR Objectives

Treatments	Units	%
Invasive Species Mitigation	691	80
Invasive Species Monitoring	724	100

#### Risk of Resource Value Loss or Damage

## No Action-Treatment Not Implemented (check one)

Resource Value	None	Low	Mid	High
Lives	x			
Residential & Commercial Property		х		
Water Quality & Soil Productivity				х
Cultural Resources		Х		
Roads	X	91919191919191919191919191		

# Proposed Action Treatments Successfully Implemented (check one)

Resource Value	None	Low	Mid	High
Lives	x	PACINA INA INA INA INA INA INA INA INA INA	96 16 16 16 16 16 16 16 16 1	
Residential & Commercial Property		х		
Water Quality & Soil Productivity			Х	
Cultural Resources		х		
Roads	X			

#### PART 3. SUMMARY

1. Are the risks to natural resources and private property **acceptable** as a result of the fire if the following actions are taken?

**Proposed Action** Yes [X ] No [ ] Rationale for Answer:

Invasive Species Monitoring/Mitigation (M/M): M/M is a non-ground disturbing activity, and therefore will pose no risks to natural resources or private property. Early seral stage colonization in areas of disturbance, such as those areas cleared of native vegetation during fire suppression actions often favor invasive species including noxious weeds and non-natives. Implementation of the proposed action will provide baseline data that can be incorporated into mitigation measures developed to deter the establishment or expansion of these species and encourage recovery of native vegetation.

**No Action** Yes [] No [X] Rational for answer:

Invasive Species Monitoring/Mitigation: Failure to implement the proposed action will lead to the establishment of undesirable plant populations and a significant loss of native plant communities. Selection of the No Action Alternative would present unacceptable risks to the health of both the forest and grassland ecosystems.

Alternative(s) Yes [] No [X] Rationale for answer:

Invasive Species Monitoring/Mitigation: Utilizing remote sensing technology, it may be possible to isolate signatures that correspond to invasive species/noxious weeds. However, it is highly unlikely that this could be accomplished with any degree of accuracy and would still entail a significant amount of ground truthing to locate existing noxious weeds requiring mitigation. This would not be an acceptable alternative to the proposed action.

2. Is the probability of success of the proposed action, alternatives or no action acceptable given their costs?

**Proposed Action** Yes [X] No [] Rational for answer:

Invasive Species Monitoring/Mitigation: There is a relatively high probability of success if the proposed action is implemented. The costs of this monitoring/mitigation program pales in comparison to the costs incurred to the ecosystem resultant from the incursion of noxious weeds/invasive species and corresponding displacement of native plant communities.

**No Action** Yes [] No [X] Rational for answer:

Invasive Species Monitoring/Mitigation: Selection of the No Action Alternative is unacceptable. The savings in dollars realized by rejecting the Proposed Action would not begin to pay for the loss of native plant communities that would occur if noxious weeds/invasive species are permitted to remain or to be established.

3. Which approach will most cost-effectively and successfully attain the Emergency Stabilization and Rehabilitation objectives and therefore is recommended for implementation from a Cost/Risk Analysis standpoint?

**Proposed Action** Yes [X] No [] Rational for answer:

Invasive Species Monitoring/Mitigation: The Proposed Action offers the best alternative from the perspective of successfully attaining Emergency Stabilization and Rehabilitation objectives. At a modest cost, it far surpasses the uncertain findings that are likely to result from the remote sensing alternative. The No Action Alternative is totally unacceptable as it does not address stated objectives.

	NI INTERA	ALLON DE LE
1	AA	THE
· Sun	10 °	1
	The Imerut	and the state

**BAER Meeting** 

Chalky Fire Closeout

Date: 8/17/2012

Phone # (cell or work) Organization Name BID-NIFC BAER 505 darryl.martinez@ ARTINEZ 3 bia.goi .900 916 RAER 976 bia 16 Forstry 405 ferry. spon Cheyers M.C. Trob Tr.11 2 in BI eren Sennet eve Ra 267 Sev 406 24 9 danie D 4 406 -RAF kevin. Nelstead@ bia.gov BI 24 5 300 bk card @ optimum. net BIA BA 385 mail. becbialoweg 5 82 B rolog ß Х 1 4 821 BI 8 2 6 7 3 2 O BIA-WRA-BAER 307 6 0 7905 DAUID NRC< 232-@Mt T CHALKY 1473 208.387 TON Uscla.gov A-NIFC larrabeed bia.gov R1 RAABEE 5586 TEVE NRCS 406 49 4 60





## Department of the Interior Bureau of Indian Affairs Burned Area Emergency Response Team

August 18, 2012

Memorandum

To: Superintendent, Northern Cheyenne Agency, Bureau of Indian Affairs

From: Team Leader, Regional Burned Area Emergency Response (BAER) Team

Subject: Chalky Fire, August 2012 Burned Area Emergency Response Plan

The Burned Area Emergency Response Plan for the Chalky Fire has been completed and a draft will be available for your review on August 20, 2012.

The Chalky Fire was detected on August 1, 2012 and burned a total of 13,763 Trust acres approximately 10 miles northeast of Northern Cheyenne Agency in Rosebud and Bighorn Counties, Montana on the Northern Cheyenne Indian Reservation (NCIR).

The Northern Cheyenne Agency (Agency) and Northern Cheyenne Tribe (NCT) recognized the potential for post fire effects and contacted the Rocky Mountain Regional Office on August 7, 2012 to request BAER assistance. After reconnaissance of the fire and consultations with NCT and the Agency it was concluded that a Regional BAER Team would be assembled. A BIA BAER Team was mobilized and held an introductory in-briefing on August 10, 2012.

Field assessments and plan preparation was done in close consultation with the US Fish & Wildlife Service, U.S. Geological Survey, Northern Cheyenne Historic Preservation Office, and Northern Cheyenne Tribe. Several of your staff from each agency as well as the Tribe assisted the team in field assessments and write-ups of observations.

You have approval authority to complete any suppression repair that has not already been completed in addition to any suppression impacts that may yet be found. Funds for repairing suppression impacts should come from the fire suppression account. The suppression account should be monitored for closure. That account should remain open until the entire suppression repair has been completed. That may require an administrative action on your part should the suppression impacts not be completed by the time the suppression account closes.

This combined Burned Area Emergency Response Plan requests funding through Emergency Stabilization (ES) funds to address the short-term non-suppression related emergency

stabilization treatments. The Plan will also request funding through the competitive Department of Interior Burned Area Rehabilitation (BAR) Program. The ES component of the Plan totals \$136,590 and the BAR treatments total \$820,555. The approval authority for those amounts will come from the Northern Cheyenne Agency. BIA National BAER Coordinator, Myron Hotinger, or I can assist with any questions.

Flash drives haves been given to the Agency and the Tribe that includes the plan, maps, photos, closeout presentation, GIS maps, etc. Additional flash drives provided to the Agency and the Tribe contains the plan as a PDF file.

The procedures for approval of the BAER Plan to proceed with the recommended treatments and actions that need to be carried out immediately are as follows:

#### **Action Items:**

 Time is of the essence in review and plan approval. The Bureau of Indian Affairs procedures provide for the approval of the ES plan by the Agency Superintendent for these plans since it is less than \$250,000. The BAR Plan exceeds \$500,000; therefore, National approval is necessary. Your contacts will be the Rocky Mountain Regional BAER Coordinator, Dan Rasmussen (406-696-5061), and the National BAER Coordinator, Myron Hotinger (208-387-5246).

To expedite review, copies of the BAER Plan have been sent directly to the approval authority while your office completes its review. DOI guidelines call for a 6 business-day review/approval time period once they receive the document. The BAER Coordinator is aware of the plan. Once approval of the plan is given, and you receive a funding approval memorandum, spending can be initiated. A signature approval page is provided at the front of the plan for the approval process.

- 2. An Implementation Leader needs to be identified, contracted, hired or appointed as soon as possible to initiate the implementation of emergency stabilization treatments. The Implementation Leader will oversee the treatments identified in these plans, allocate and coordinate funding, compile and consolidate unified supplemental requests, prepare annual and final accomplishment reports and is intended to coordinate implementation and reporting of treatments.
- 3. Funding for this plan will extend for up to three years following plan approval based on fire containment dates. The Chalky Fire was not fully contained as this Memorandum date. Emergency stabilization treatments must be installed within one year of fire containment. Rehabilitation treatments must be installed within three years of fire containment. Monitoring of installed treatments for effectiveness and maintenance of treatments may continue for up to three years following the containment date.
- 4. Environmental consultation has been initiated for all of the BAER treatments recommended in the plan. Any additional treatments that may be identified must be reviewed for compliance purposes. Tribal Historic Preservation Office (THPO) and

Native American consultation has been initiated by the BAER Team and should continue throughout the timeframe of the plan.

- 5. The BAER Plan was compiled with assistance from staff of the Northern Cheyenne Agency and the Northern Cheyenne Tribe. It was a pleasure to see the participation of your staff at our daily briefings, and close-out presentation. However, your staff should review the plan thoroughly and those who will be involved in its implementation should become very familiar with its contents. Plans should be distributed as soon as possible.
- 6. The BAER Team specialists have listed their phone numbers at the end of each of the assessments. Please feel free to contact any of us if you have questions about the plan, our thought process in developing our recommendations, or implementing the treatments. A copy of the plan will be sent to each of the BAER Team members for their use in referring to it when questions arise.
- 7. In order to fund additional treatments, a Supplemental Request must be made following the same review/approval procedures as the initial BAER Plan. Generally, all that is needed for a Supplemental Request is a letter, justifying the request for additional treatments and funding, and the Amendment Specification, documenting the costs of the activity to be funded. This should be prepared and submitted by the Implementation Leader through the proper channels. Supplemental requests can be made on an as needed basis. However, any supplemental funding requested for emergency stabilization treatments must be received and treatments installed within one year of the fire containment date. The approval authority for supplemental requests will be through the National BIA BAER Coordinator, Myron Hotinger.
- 8. An Annual Accomplishment Report is due at the end of each fiscal year that is funded. The initial Accomplishment Report for FY12 will be due on September 15, 2012. Information in the Accomplishment Reports shall at minimum include:
  - The original specification and subsequent submissions,
  - Descriptions of the implementation of the treatments, including final treatment maps and specifications.
  - Expenditures.
  - Completion date of the treatment(s).
  - Projected follow-up activities and treatments.
  - Treatment effectiveness.
- 9. At the completion of the funding cycle (three years plus 90 days from fire containment date) a final Accomplishment Report will be due to the approval authority. The Final Accomplishment Report will be due on September 30, 2015. In addition to the information listed above, the Accomplishment Report will document the funding received, (initial and supplemental funding), specification accomplishment, the effectiveness of the installed treatments, the results of monitoring activities, and photo documentation.

On behalf of the BAER Team, let me say that it was our privilege to serve you, the Northern Cheyenne Agency, and the Northern Cheyenne Tribe, and this wonderful resource. I want to thank you and the Tribal Administrator for your availability to the team and your participation in various BAER Team activities. Should you have any questions about the plan or the related approval procedures please do not hesitate to call me.

Darryl Martinez Regional BAER Team Leader BIA – NIFC Albuquerque, NM 87104 505-331-3514 darryl.martinez@bia.gov

copy: Leroy Spang, Chairman, Northern Cheyenne Tribe Myron Hotinger, National BAER Coordinator, BIA Caleb Cain, Regional Forester, Rocky Mountain Region (RMR), BIA Robert LaPlant, RMR Fire Management Officer, BIA Dan Rasmussen, RMR BAER Coordinator, BIA

